



**CITY OF DETROIT  
WATER FUND**

Basic Financial Statements

June 30, 2010

(With Independent Auditors' Report Thereon)

**CITY OF DETROIT  
WATER FUND**

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KPMG LLP  
Suite 1200  
150 West Jefferson  
Detroit, MI 48226

## Independent Auditors' Report

The Board of Water Commissioners,  
The Honorable Mayor Dave Bing,  
and the Honorable Members of the City Council  
City of Detroit, Michigan:

We have audited the accompanying basic financial statements of the Water Fund (the Fund), an enterprise fund of the City of Detroit, Michigan (the City), as of and for the year ended June 30, 2010, as listed in the table of contents. These basic financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in note 1 to the basic financial statements, the financial statements referred to above present only the Water Fund of the City and are not intended to present fairly the financial position of the City as of June 30, 2010, the changes in its financial position, or, where applicable, its cash flows for the year then ended, in conformity with U.S. generally accepted accounting principles.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the Water Fund as of June 30, 2010, and the changes in its financial position and its cash flows for the year then ended, in conformity with U.S. generally accepted accounting principles.

As discussed in note I(o) to the basic financial statements, the Fund adopted the provisions of Governmental Accounting Standards Board Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, as of July 1, 2009.

The Fund has not presented a management's discussion and analysis, schedule of employer contributions, and schedule of funding progress that U.S. generally accepted accounting principles require to supplement, although not be a part of, the basic financial statements.

**KPMG LLP**

Detroit, Michigan  
December 21, 2010

**CITY OF DETROIT  
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Statement of Fund Net Assets

June 30, 2010

Current assets:	
Cash and cash equivalents	\$ 11,585,084
Investments	21,192,353
Accounts receivable:	
Billed accounts receivable	61,573,023
Unbilled accounts receivable	26,702,430
Other accounts receivable	2,284,629
Allowance for doubtful accounts	<u>(25,061,864)</u>
Total accounts receivable, net	65,498,218
Due from other funds	118,670,060
Inventories	7,251,842
Prepaid expenses	1,273,189
Restricted:	
Cash and cash equivalents	5,554,329
Investments	106,879,144
Other accounts receivable	339,247
Due from other funds	<u>9,393,793</u>
Total current assets	<u>347,637,259</u>
Noncurrent assets:	
Restricted:	
Cash and cash equivalents	14,192,858
Investments	221,486,588
Net pension asset	85,525,858
Deferred charges	40,268,106
Fair value of derivatives	26,984,477
Capital assets:	
Land and land rights	6,062,803
Land improvements	103,037,813
Buildings and structures	797,401,686
Mains	986,996,016
Services and meters	165,186,458
Machinery, equipment, and fixtures	945,462,983
Construction in progress	<u>160,010,296</u>
Total capital assets	3,164,158,055
Less accumulated depreciation	<u>(999,296,329)</u>
Total capital assets, net	2,164,861,726
Deferred outflows of resources	<u>4,500,379</u>
Total noncurrent assets and deferred outflows	<u>2,557,819,992</u>
Total assets and deferred outflows	<u>\$ 2,905,457,251</u>

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Statement of Fund Net Assets

June 30, 2010

Current liabilities:

Current liabilities payable from unrestricted assets:

Accounts and contracts payable	\$ 15,051,600
Accrued salaries and wages	2,519,342
Due to other funds	93,795,792
Due to fiduciary funds	5,056,959
Accrued interest payable	—
Other accrued liabilities	12,081,083
State revolving loans	411,250
Pension obligation certificates of participation	593,104
Capital leases	663,649
Accrued compensated absences	7,078,769
Accrued workers' compensation	2,011,000
Claims and judgments	80,000
Pollution remediation obligation	—

Total current liabilities payable from unrestricted assets	139,342,548
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Current liabilities payable from restricted assets:

Revenue bonds and state revolving loans	36,348,750
Accrued interest	58,466,586
Accounts and contracts payable	18,171,185
Due to other funds	21,419,307
Other current accrued liabilities	451,905

Total current liabilities payable from restricted assets	134,857,733
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Total current liabilities	274,200,281
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Long-term liabilities:

Revenue bonds and state revolving loans, net	2,153,379,619
Pension obligation certificates of participation, net	80,477,124
Capital leases	22,423
OPEB obligation	27,944,436
Accrued compensated absences	4,059,727
Accrued workers' compensation	8,942,000
Claims and judgments	4,469,000
Pollution remediation obligation	80,000
Derivative Instruments – swap liability	215,506,801

Total long-term liabilities	2,494,881,130
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Total liabilities	2,769,081,411
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Fund net assets:

Invested in capital assets, net of related debt	131,394,921
Restricted:	
Restricted for capital acquisitions	25,818,115
Restricted for debt service	97,828,028
Unrestricted	(118,665,224)

Total fund net assets	\$ 136,375,840
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See accompanying notes to basic financial statements.

**CITY OF DETROIT  
WATER FUND**

Statement of Revenues, Expenses, and Changes in Fund Net Assets

Year ended June 30, 2010

Operating revenues:	
Water sales – Detroit	\$ 65,580,546
Water sales – suburban	210,662,057
Miscellaneous	9,227,823
Total operating revenues	285,470,426
Operating expenses:	
Source of supply	1,600,836
Low-lift pumping	4,897,562
High-lift pumping	17,971,502
Purification	15,464,412
Water quality operations	792,590
Transmission and distribution	34,158,895
Services and meters	8,096,307
Hydrant division	314,729
Commercial	7,632,044
Operations and maintenance	45,426,798
Central city staff services	6,225,681
Administrative and general	15,351,608
Total operating expenses before depreciation	157,932,964
Depreciation	81,660,122
Total operating expenses	239,593,086
Operating income	45,877,340
Nonoperating revenues (expenses):	
Investment earnings losses:	
Losses on investment activity	(1,894,055)
Change in fair value of derivatives	(22,085,744)
Interest expense, net of capitalized interest	(107,044,663)
Miscellaneous expense	664,100
Total nonoperating expenses, net	(130,360,362)
Decrease in net assets before capital contributions	(84,483,022)
Capital contributions	111,777
Transfers in	—
Decrease in fund net assets	(84,371,245)
Fund net assets – beginning of year, as restated – See note 9	220,747,085
Fund net assets – end of year	\$ 136,375,840

See accompanying notes to basic financial statements.

**CITY OF DETROIT  
WATER FUND**

Statement of Cash Flows  
Year ended June 30, 2010

Cash flows from operating activities:	
Receipts from customers	\$ 273,476,418
Loans to other funds	(8,480,336)
Payments to suppliers	(79,771,425)
Payments to employees	<u>(64,305,673)</u>
Net cash provided by operating activities	<u>120,918,984</u>
Cash flows from noncapital financing activities:	
Interest paid on pension obligation certificates of participation	(4,658,657)
Miscellaneous nonoperating income	<u>496,903</u>
Net cash used in noncapital financing activities	<u>(4,161,754)</u>
Cash flows from capital and related financing activities:	
Acquisition and construction of capital assets	(99,984,025)
Proceeds from sale of capital assets	189,844
Principal paid on revenue bonds and state revolving loan:	(35,778,213)
Principal paid on pension obligation certificates	(257,165)
Interest paid on revenue bonds and state revolving loan:	(110,288,855)
Payment to escrow agent for refunded bonds	—
Proceeds from issuance of revenue bonds and state revolving loan:	<u>2,028,744</u>
Net cash used in capital and related financing activities	<u>(244,089,670)</u>
Cash flows from investing activities:	
Proceeds from sales and maturities of investments	1,040,490,480
Purchase of investments	(906,689,260)
Investment in derivative instruments	—
Interest received on investments	<u>(17,982,004)</u>
Net cash provided by investing activities	<u>115,819,216</u>
Net decrease in cash and cash equivalents	(11,513,224)
Cash and cash equivalents at beginning of year	<u>42,845,495</u>
Cash and cash equivalents at end of year	<u>\$ 31,332,271</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 45,877,340
Adjustments to reconcile operating income to net cash provided by operating activities	
Depreciation	81,660,122
Write-off of construction in progress	3,502,420
Loss on disposal of capital assets	6,100,976
Changes in assets and liabilities:	
Accounts receivable	(11,994,008)
Due from other funds	(50,782,945)
Inventories	(1,697,493)
Prepaid expenses	(61,279)
Net pension asset	(3,845,611)
Accounts and contracts payable	1,075,886
Accrued salaries and wages	100,556
Due to other funds	42,302,609
Due to fiduciary funds	1,830,443
Other accrued liabilities, compensated absences, and workers' compensation	(674,507)
Net OPEB obligation	11,332,667
Claims and judgments payable	(3,867,200)
Pollution remediation obligations	<u>59,008</u>
Net cash provided by operating activities	<u>\$ 120,918,984</u>
Noncash activities:	
Deferred outflows of derivatives	\$ 4,500,379
Deferred defeasance	75,071,404
Adjustment to beginning net assets at July 1, 2009 (see note 9)	84,114,479

See accompanying notes to basic financial statements.

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Notes to Basic Financial Statements

June 30, 2010

**(1) Summary of Significant Accounting Policies**

The City of Detroit (the City) Charter established the Water Department in the year 1836 to supply water within and outside the City under the administration of the Board of Water Commissioners. The Water Fund (the Fund), an enterprise fund, separately accounts for the Water Supply System (the System), as is required by bond ordinances of the City. The following is a summary of the more significant accounting policies followed in the preparation of the Fund's financial statements. These policies conform to U.S. generally accepted accounting principles (GAAP).

The financial statements of the Fund have been included in the City of Detroit's Comprehensive Annual Financial Report and reported as an enterprise fund. Copies of these reports, along with other financial information, can be obtained at the Fund's administrative office, located at 735 Randolph, Detroit, Michigan, 48226.

**(a) Basis of Accounting**

The accounting policies of the Fund conform to GAAP as applicable to governmental entities. The accounts of the Fund, which are organized as an enterprise fund, are used to account for the Fund's activities, which are financed and operated in a manner similar to a private business enterprise. Accordingly, the Fund maintains its records on the accrual basis of accounting. Revenues from operations, investments, and other sources are recorded when earned. Expenses (including depreciation and amortization) of providing services to the public are accrued when incurred.

Nonexchange transactions, in which the Fund receives value without directly giving equal value in return, include contributions and grants. On an accrual basis, revenue from contributions and grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements and expenditure requirements. Timing requirements specify the year when the resources are required to be used or the fiscal year when use is first permitted. Expenditure requirements specify the year in which the resources are provided to the Fund on a reimbursement basis.

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, the Fund applies all applicable GASB pronouncements, as well as all Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARBs) issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements. The Fund also has the option of following FASB guidance issued after November 30, 1989, but has elected not to do so.

**(b) Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.



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(c) ***Investments***

Investments are reported at fair value based on quoted market prices.

(d) ***Inventories***

Inventories consist of operating and maintenance and repair parts for water assets and are valued at the lower of cost or market, with cost being determined on an average cost method.

(e) ***Capital Assets***

Capital assets are recorded at historical cost, together with interest capitalized during construction. Depreciation is computed using the straight-line method over the estimated useful lives of the related assets as follows:

Land improvements	67 years
Building and structures	40 years
Mains	67 years
Services and meters	67 years
Machinery, equipment, and fixtures	3 – 20 years

The Fund capitalizes qualifying net interest costs of the System on bonds issued for capital construction in accordance with Statement of Financial Accounting Standards (SFAS) No. 34, *Capitalization of Interest Cost*, as amended. Accordingly, capitalized interest for the year ended June 30, 2010 was \$13,480,143.

(f) ***Taxes and City Services***

The Fund pays no direct federal, state, or local taxes, except local taxes on excess property and federal social security taxes. The Fund reimburses the City for most of the direct services furnished by other City departments, including general staff services. Charges are billed for all water services provided to City departments.

(g) ***Shared Costs***

Costs related to shared facilities and personnel are allocated to the Fund on a basis that relates costs incurred to the fund benefited.

(h) ***Compensated Absences***

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated vacation, and sick leave balances. Unused vacation pay and banked overtime accumulate up to a maximum level until termination of employment, while there is no vesting of sick pay until an employee reaches age 60 or completes 25 years of service. The liability for compensated absences has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability

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has been calculated based on the employees' current salary level and includes salary-related costs (e.g., social security and Medicare tax).

*(i) Bond Premiums, Discounts, Issuance Costs, and Deferred Amounts on Refundings*

Bond premiums, discounts, issuance costs, and deferred amounts on refundings are deferred and amortized over the life of the bonds. Bond premiums and discounts are amortized using the effective-interest method, and bond issuance costs and deferred amounts on refunding are amortized using the straight-line method. Bonds payable are reported net of the applicable bond premium, discounts, and deferred amounts on refundings. Bond issuance costs are reported as deferred charges.

*(j) Net Assets*

Net assets are categorized as follows:

**Invested in Capital Assets** – This consists of capital assets, net of accumulated depreciation and related debt.

**Restricted** – This consists of net assets that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the Fund's policy to use restricted resources first, and then unrestricted resources when they are needed.

**Unrestricted** – This consists of net assets that do not meet the definition of "restricted" or "invested in capital assets."

*(k) Unbilled Revenue*

The Fund records unbilled revenues for services provided prior to year-end by accruing actual revenues billed in the subsequent month.

*(l) Interest Expense*

Interest expense in the statement of revenues, expenses, and changes in fund net assets includes amounts paid on interest rate swaps, as well as the amortization of premiums, discounts, issuance costs, and deferred amounts on refunding. Interest expense is reported net of capitalized interest of \$13,480,143 for the year ended June 30, 2010.

*(m) Classification of Revenues and Expenses*

The Fund classifies its revenues and expenses as either operating or nonoperating.

Operating revenues include activities that have the characteristics of exchange transactions, such as revenue from charges for water service. Nonoperating revenue includes activities that have the characteristics of nonexchange transactions, such as contributions and investment income.

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Notes to Basic Financial Statements

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Operating expenses include the costs of operating the water utility, administrative expenses, and depreciation on capital assets. All expenses not meeting this definition, including interest expense, are reported as nonoperating expenses.

**(n) Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**(o) New Accounting Pronouncements**

In June 2008, GASB issued GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. This statement addresses the recognition, measurement, and disclosure of information regarding derivative instruments. Specifically, it requires that derivative instruments be reported at fair value. The changes in fair value of derivative instruments that are used for investment purposes or that are reported as investment derivative instruments because of ineffectiveness are reported within the investment revenue classification. Alternatively, the changes in fair value of derivative instruments that are classified as hedging derivative instruments are reported in the statement of fund net assets as deferrals. Statement No. 53 was implemented in the current year by the Fund retroactively. As a result, net assets of the Fund as of July 1, 2009 were decreased by \$84,114,479. Current year net assets were decreased by \$24,836,062. See note 9 for more information.

**(2) Deposits and Investments**

The deposits and investments of the Fund at June 30, 2010 are reported in the financial statements as follows:

	<b>Cash and cash equivalents</b>	<b>Investments</b>
Current unrestricted assets	\$ 11,585,084	21,192,353
Current restricted assets	5,554,329	106,879,144
Noncurrent restricted assets	14,192,858	221,486,588
Total cash and investments	\$ 31,332,271	349,558,085

State law authorizes the Fund to make deposits in the accounts of federally insured financial institutions. Cash held by fiscal agents or by trustees is secured in accordance with the requirements of the agency or trust agreement.

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The Fund is authorized to invest in obligations of the U.S. government or its agencies, certificates of deposit, savings and depository accounts of insured institutions, commercial paper of certain investment quality, repurchase agreements, banker's acceptances, mutual funds of certain investment quality, and investment pools as authorized by State law.

**(a) Custodial Credit Risk of Bank Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Fund's deposits may not be returned by the bank. The Fund does not have a deposit policy for custodial credit risk. At June 30, 2010, the Fund had deposits of \$38,994,968, which were exposed to custodial credit risk, as they were uninsured and uncollateralized.

**(b) Custodial Credit Risk of Investments**

Custodial credit risk is the risk that in the event of failure of the counterparty, the Fund will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Fund does not have a policy for custodial credit risk. As of June 30, 2010, the Fund had no investments subject to custodial credit risk.

**(c) Interest Rate Risk**

Interest rate risk is the risk that, over time, the value of investments will decrease as a result of an increase in interest rates. The Fund's investment policy does not specifically restrict investment maturities other than commercial paper, which can only be purchased with a 270-day maturity. The Fund's policy minimizes interest rate risk by requiring that the Fund attempt to match its investments with anticipated cash flow requirements. Unless related to a specific cash flow, the Fund is generally not permitted to directly invest in securities maturing more than 10 years from the original date of purchase. As of June 30, 2010, the maturities for the Fund's fixed income investments are as follows:

	<u>Fair value</u>	<u>Investment maturities in years</u>	
		<u>Less than one year</u>	<u>One to five years</u>
Investment:			
U.S. government agency securities	\$ 190,964,320	—	190,964,320
Commercial paper	23,442,000	23,442,000	—
Money market	135,151,765	135,151,765	—
Total investments	<u>\$ 349,558,085</u>	<u>158,593,765</u>	<u>190,964,320</u>

**(d) Credit Risk**

Credit risk is the risk that the Fund will not recover its investments due to the inability of the counterparty to fulfill its obligation. The Fund limits its investments in commercial paper, mutual

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funds, and external investment pools that purchase commercial paper to the top two rating classifications issued by two nationally recognized statistical rating organizations (NRSROs).

As of June 30, 2010, the credit quality ratings for the Fund's fixed income investments are as follows:

<u>Investment</u>	<u>Fair value</u>	<u>Ratings</u>	
		<u>S&amp;P</u>	<u>Moody's</u>
U.S. government agency securities	\$ 175,967,946	AAA	Aaa
U.S. government agency securities	14,995,350	NR	Aaa
Commercial paper	24,115,052	A-1	P-1
Money market	13,443,606	NR	NR
Money market	121,709,183	AAAm	Aaa
Total investments	\$ <u>350,231,137</u>		

**(e) Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the Fund's investment in a single issuer. The Fund's policy specifies a number of limitations to minimize concentration of credit risk, including prohibiting investing more than 5% of the portfolio in securities (other than U.S. government, mutual funds, external investment pools, and other pooled investments) of any one issuer.

More than 5% of the Fund's investments are in Federal Home Loan Bank, Federal Farm Credit, Federal Home Loan Mortgage, Federal National Mortgage Association securities, and GE Capital Commercial Paper. These investments represent 13%, 5%, 11%, 25%, and 7%, respectively, of the Fund's total investments as of June 30, 2010.

**(3) Restricted Assets**

Restricted assets, principally cash and investments, are available for debt service on revenue bonds and to provide funds for improvements, enlargements, extensions, and construction. In certain instances, minimum levels of assets are required by bond ordinance provisions or by Board of Water Commissioners' decree. These assets are maintained as follows: (1) With respect to the Bond and Interest Redemption Fund, after provision has been made for expenses of operation and maintenance of the System, a sum proportionately sufficient to provide for payment, when due, of the current principal and interest is set aside. The Bond Reserve Account is part of the Bond and Interest Redemption Fund, and the amounts credited to this account are to be used only to pay principal and interest on the bonds when current revenues are not sufficient. (2) With respect to the Extraordinary Repair and Replacement Reserve Fund, after meeting the requirements of the foregoing funds, monthly deposits in an amount equal to one-twelfth of 3% of the budgeted operation and maintenance expense of the System for the fiscal year must be set aside until the aggregate amount funded totals at least 15% of that year's budgeted operating and maintenance costs. These deposits are to be used for major unanticipated repairs and replacement to the

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System with actual or anticipated cost exceeding \$1 million. Once this fund is fully funded, deposits required are amounts needed to maintain fully funded status. Borrowings of up to 50% of the balance in this fund on the first day of the related fiscal year are allowed for transfer to and use from the Improvement and Extension Fund. Any such borrowings must be repaid prior to any deposits being made to the Improvement and Extension Fund. (3) After the above deposits have been made, excess amounts may be deposited in the Improvement and Extension Fund, established for the payment of improvements, enlargements, repairs, extensions, or betterment to the System. (4) With respect to the Construction Fund, the portion of the proceeds of the sale of bonds for building or improving the System is deposited in this fund. A separate depository account is required for each series of bonds. Proceeds for construction purposes received from federal and state grants and other sources that restrict the use of such proceeds are also deposited into this account.

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Notes to Basic Financial Statements

June 30, 2010

**(4) Capital Assets**

Capital asset activity for the year ended June 30, 2010 was as follows:

	<b>Balance, June 30, 2009</b>	<b>Additions</b>	<b>Disposals</b>	<b>Balance, June 30, 2010</b>
Nondepreciated capital assets:				
Land and land rights	\$ 5,581,670	481,133	—	6,062,803
Construction in progress	238,605,814	58,664,931	(137,260,449)	160,010,296
Total nondepreciable assets	244,187,484	59,146,064	(137,260,449)	166,073,099
Depreciated capital assets:				
Land improvements	100,484,564	2,565,322	(12,073)	103,037,813
Buildings and structures	789,456,005	9,706,978	(1,761,297)	797,401,686
Mains	908,134,988	79,124,297	(263,269)	986,996,016
Services	48,698,887	320,380	(222,603)	48,796,664
Meters	47,317,970	69,693,547	(621,723)	116,389,794
Machinery, equipment, and fixtures	911,319,086	37,643,254	(3,499,357)	945,462,983
Total depreciable assets	2,805,411,500	199,053,778	(6,380,322)	2,998,084,956
Less accumulated depreciation:				
Land improvements	(6,733,179)	(7,389,558)	—	(14,122,737)
Buildings and structures	(233,447,644)	(4,714,823)	143,261	(238,019,206)
Mains	(296,483,639)	(13,006,731)	—	(309,490,370)
Services	(25,512,835)	(601,274)	—	(26,114,109)
Meters	(33,374,396)	(1,300,489)	—	(34,674,885)
Machinery, equipment, and fixtures	(322,321,517)	(54,647,247)	93,742	(376,875,022)
Total accumulated depreciation	(917,873,210)	(81,660,122)	237,003	(999,296,329)
Net capital assets	\$ 2,131,725,774	176,539,720	(143,403,768)	2,164,861,726

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Notes to Basic Financial Statements

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**(5) Long-Term Obligations**

Changes in long-term obligations for the year ended June 30, 2010 were as follows:

	<b>Balance, June 30, 2009, as restated</b>	<b>Increase</b>	<b>Decrease</b>	<b>Balance, June 30, 2010</b>	<b>Amount due within one year</b>
Revenue bonds	\$ 2,264,170,000	—	(33,560,000)	2,230,610,000	35,115,000
State revolving loans	21,668,776	2,028,744	(1,610,000)	22,087,520	1,645,000
Total revenue bonds	2,285,838,776	2,028,744	(35,170,000)	2,252,697,520	36,760,000
Add unamortized premiums	63,289,392	—	(3,179,071)	60,110,321	—
Less:					
Unamortized discounts	(4,232,415)	—	219,330	(4,013,085)	—
Deferred amounts on refunding	(124,751,833)	—	6,096,696	(118,655,137)	—
Total revenue bonds, net	2,220,143,920	2,028,744	(32,033,045)	2,190,139,619	36,760,000
Pension obligation certificates 2005 series	28,862,049	—	(257,165)	28,604,884	593,104
Pension obligation certificates 2006 series	51,506,122	—	—	51,506,122	—
Less deferred amounts on refunding	962,089	—	(2,867)	959,222	—
Total pension obligation certificates, net	81,330,260	—	(260,032)	81,070,228	593,104
Other long-term liabilities:					
Capital lease payable	1,551,450	—	(865,378)	686,072	663,649
OPEB obligation	16,611,769	19,349,255	(8,016,588)	27,944,436	—
Accrued compensated absences	19,011,350	5,986,504	(13,859,358)	11,138,496	7,078,769
Accrued workers' compensation	10,695,000	5,793,447	(5,535,447)	10,953,000	2,011,000
Claims and judgments	8,416,200	145,000	(4,012,200)	4,549,000	80,000
Pollution remediation obligation	20,992	80,000	(20,992)	80,000	—
Total other long-term liabilities	56,306,761	31,354,206	(32,309,963)	55,351,004	9,833,418
Total	\$ 2,357,780,941	33,382,950	(64,603,040)	2,326,560,851	47,186,522



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**(6) Revenue Bonds Payable (Including State Revolving Loans)**

Revenue bonds payable were \$2,252,697,520 at June 30, 2010. Net revenues of the Fund are pledged to repayment of bonds. The following is a schedule of the revenue bonds payable at June 30, 2010:

Issue	Bond date	Amount issued	Range of interest rates (%)	Maturity date	Outstanding balance at June 30, 2010
Series 1993	10/15/93	\$ 38,225,000	6.50	7/1/14-15	\$ 24,725,000
Series 1995-A	10/15/95	102,100,000	5.40 to 5.55	7/1/10-12	10,455,000
Series 1995-B	10/15/95	60,485,000	5.40 to 5.55	7/1/10-12	26,905,000
Series 1997-A	8/1/97	29,080,000	5.75 to 6.00	7/1/11-15	20,215,000
Series 1997-A	8/1/97	186,220,000	5.00 to 5.25	7/1/10-27	74,575,000 c
Series 1999-A	11/1/99	256,340,000	5.13	7/1/10	2,000,000
Series 2001-A	5/1/01	1,320,000	4.50	7/1/11	1,320,000
Series 2001-A	5/1/01	301,165,000	5.00	7/1/29-30	73,790,000 c
Series 2001-C	5/8/08	4,055,000	3.00 to 4.25	7/1/10-18	3,575,000
Series 2001-C	5/8/08	186,350,000	4.50 to 5.75	7/1/19-29	186,350,000 c
Series 2003-A	1/28/03	234,805,000	4.50 to 5.00	7/1/19-34	181,835,000 c
Series 2003-B	1/28/03	131,175,000	Variable (*)	7/1/09-14	12,270,000
Series 2003-B	1/28/03	41,770,000	5.00	7/1/34	41,770,000 c
Series 2003-C	1/28/03	16,695,000	3.60	7/1/10-11	180,000
Series 2003-C	1/28/03	4,335,000	Variable (*)	7/1/13-14	4,335,000
Series 2003-C	1/28/03	25,325,000	4.25 to 5.25	7/1/15-22	25,325,000 c
Series 2003-D	8/14/06	3,180,000	4.00 to 4.20	7/1/10-16	2,195,000
Series 2003-D	8/14/06	139,575,000	4.25 to 5.00	7/1/17-33	139,575,000 c
Series 2004-A	8/14/06	17,600,000	3.75 to 5.25	7/1/12-16	17,580,000
Series 2004-A	8/14/06	55,165,000	4.50 to 5.25	7/1/17-25	55,165,000 c
Series 2004-B	8/14/06	52,840,000	4.00 to 5.00	7/1/10-16	43,615,000
Series 2004-B	8/14/06	100,990,000	4.25 to 5.00	7/1/17-23	100,990,000 c
Series 2005-A	3/11/05	20,965,000	3.10 to 5.00	7/1/10-15	13,245,000
Series 2005-A	3/11/05	84,035,000	3.90 to 5.00	7/1/16-35	84,035,000 c
Series 2005-B	5/8/08	19,070,000	4.00 to 5.50	7/1/10-18	19,070,000
Series 2005-B	5/8/08	175,830,000	4.75 to 5.50	7/1/19-35	175,830,000 c
Series 2005-C	3/11/05	36,405,000	5.00	7/1/10-15	34,845,000
Series 2005-C	3/11/05	90,200,000	5.00	7/1/16-22	90,200,000 c
Series 2006-A	8/14/06	42,795,000	5.00	7/1/11-16	42,795,000
Series 2006-A	8/14/06	237,205,000	5.00	7/1/17-34	237,205,000 c
Series 2006-C	8/14/06	12,585,000	4.00 to 5.00	7/1/10-19	10,915,000
Series 2006-C	8/14/06	208,060,000	5.00	7/1/19-33	208,060,000 c
Series 2006-D	8/14/06	4,430,000	4.00 to 5.00	7/1/10-16	3,505,000
Series 2006-D	8/14/06	142,160,000	4.25 to 5.00	7/1/17-32	142,160,000 c
Bonds remarketed in March 17, 2009:					
Series 2006-B	4/1/09	900,000	2.60 to 5.00	7/1/11-19	900,000
Series 2006-B	4/1/09	119,100,000	5.50 to 7.00	7/1/23-36	119,100,000 c
Total revenue bonds payable					<u>\$ 2,230,610,000</u>

\* Interest rates are reset periodically at the stated current market interest rate.

c Indicates bonds are callable under terms specified in the indenture; all other bonds are noncallable.

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The following is a schedule of the state revolving loans payable at June 30, 2010:

Issue	Bond date	Amount issued	Range of interest rates (%)	Maturity date	Outstanding balance at June 30, 2010
Series 2005 SRF-1	9/22/05	\$ 10,914,772	2.125	10/1/10-26	\$ 9,019,772
Series 2005 SRF-2	9/22/05	8,014,219	2.125	10/1/10-26	6,679,219
Series 2006 SRF-1	9/21/06	4,802,588	2.125	10/1/10-26	4,052,588
Series 2008 SRF-1	9/29/08	2,590,941	2.500	10/1/10-26	2,335,941
Total state revolving loans payable					<u>\$ 22,087,520</u>

The State Revolving Fund Bonds are issued as part of the State of Michigan's Revolving Fund Loan Program. As the System draws additional amount from time to time hereafter, the outstanding principal amounts of such bonds will correspondingly increase. All loans are callable under terms specified in the loan agreements.

As of June 30, 2010, aggregate debt service requirements of the Fund's debt (fixed rate and variable rate) and net receipts/payments on associated hedging derivative instruments are as follows. These amounts assume that current interest rates on variable rate bonds and the current reference rates of hedging derivative instruments will remain the same for their term. As these rates vary, interest payments on variable rate bonds and net receipts/payments on the hedging derivative instruments will vary. Refer to note 9 for information on derivative instruments.

	Principal	Interest	Hedging derivatives, net	Total requirements
Year ending June 30:				
2011	\$ 36,760,000	116,570,965	126,928	153,457,893
2012	45,090,000	114,655,082	121,512	159,866,594
2013	47,310,000	112,458,317	106,313	159,874,630
2014	49,620,000	110,185,602	91,767	159,897,369
2016	51,990,000	107,648,827	48,478	159,687,305
2016 – 2020	302,050,941	494,500,176	—	796,551,117
2021 – 2025	381,241,579	407,407,962	—	788,649,541
2026 – 2030	484,700,000	296,976,076	—	781,676,076
2031 – 2035	614,590,000	160,722,916	—	775,312,916
2036 – 2039	239,345,000	22,861,956	—	262,206,956
	<u>\$ 2,252,697,520</u>	<u>1,943,987,879</u>	<u>494,998</u>	<u>4,197,180,397</u>

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Bonds outstanding at June 30, 2010 include approximately \$1.9 billion of bonds and loans callable at various dates after June 30, 2010. These bonds are callable at varying premiums, depending on the issue and length of time to maturity.

**(a) Issuance of Revenue Bonds**

**Fiscal Year 2010 Activity**

The City received loans from the State of Michigan Drinking Water Revolving Loan Fund totaling \$2,028,744 during the year ended June 30, 2010. The proceeds of the loans were used to pay costs of acquiring, contracting extensions, and making certain repairs and improvements to the Water Supply System. At June 30, 2010, \$12,187,480 in bonds were authorized and unissued.

**(b) Defeased Debt**

In prior years, the Fund defeased certain revenue bonds by placing the proceeds of new revenue bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 30, 2010, \$496,925,000 of bonds outstanding are considered defeased.

**(c) Capital Leases**

The Fund has entered into a lease agreement as lessee for financing the purchase of certain computer equipment. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. The future minimum lease obligations and the net present value are as follows:

Year ending June 30:		
2011	\$	663,649
2012		30,598
		<hr/>
Total minimum lease payments		694,247
Less amount representing interest		(8,175)
		<hr/>
Present value of minimum lease payments	\$	686,072
		<hr/> <hr/>

**(d) Pledges of Future Revenue**

The Fund has pledged substantially all revenue of the Fund, net of operating expenses to repay the above water revenue bonds and state revolving loans. Proceeds from the bonds provided financing for the construction of the water supply system. The bonds are payable solely from the net revenues of the water system. The remaining principal and interest to be paid on the bonds is \$4,197,169,397. During the current year, net revenues of the system were \$147,011,832 compared with the amount

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pledged for annual debt requirements of \$153,457,893. In addition, the Fund has approximately \$95 million in bond and interest reserves on hand at June 30, 2010.

**(7) Pension Obligation Certificates (POCs)**

The Detroit Retirement Systems Funding Trust issued POCs for the purpose of funding certain unfunded accrued actuarial liabilities (UAAL) of the two retirement systems of the City, which include the General Retirement System (GRS) and the Police and Fire Retirement System (PFRS). The GRS includes employees and retirees of certain governmental funds, proprietary funds (Transportation Fund, Sewage Disposal Fund, and Water Fund) and the Detroit Public Library, a discretely presented component unit of the City.

A trust was created by the General Retirement System Service Corporation (GRSSC) and the Police and Fire Retirement System Service Corporation (PFRSSC), both blended component units of the City. The City entered into service contracts with the GRSSC and PFRSSC to facilitate the transaction.

The POCs were allocated to the governmental activities and the Transportation, Sewage Disposal, and Water funds based on those funds' portion of the overall UAAL liquidated by the use of the POCs' net proceeds. Since the Detroit Public Library is a discretely presented component unit of the City, its prorated portion of the POCs' liability assumed was included in the balance of the POCs obligation recorded in the governmental activities.

The Fund's portion of future principal and interest amounts for the POCs as of June 30, 2010 is as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Hedging derivatives, net</u>	<u>Total</u>
2011	\$ 593,104	2,240,121	2,370,171	5,203,396
2012	913,613	2,214,000	2,372,096	5,499,709
2013	1,250,905	2,173,317	2,372,096	5,796,318
2014	1,604,980	2,116,989	2,372,096	6,094,065
2015	1,801,509	2,043,754	2,372,096	6,217,359
2016 – 2020	11,743,941	8,774,436	11,817,055	32,335,432
2021 – 2025	15,199,805	6,114,981	11,091,411	32,406,197
2026 – 2030	19,968,077	3,782,775	8,611,094	32,361,946
2031 – 2035	27,035,072	2,696,781	2,524,880	32,256,733
Total	<u>\$ 80,111,006</u>	<u>32,157,154</u>	<u>45,902,995</u>	<u>158,171,155</u>

**(8) Risk Management**

The Fund is exposed to various types of risk of loss including torts; theft of, damage to, or destruction of assets; errors or omissions; job-related illnesses or injuries to employees; natural disasters; and environmental occurrences. The Fund is self-insured for losses such as workers' compensation, legal, disability benefits, and vehicular liabilities. Also included is the risk of loss associated with providing health, dental, and life insurance benefits to employees and retirees.

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The Fund, through the City, provides health and dental insurance benefits to employees and retirees through self-insured health plans that are administered by third-party administrators. The Fund does not purchase excess or stop-loss insurance for its self-insured health plans.

The Fund purchases public official liability insurance, property insurance for certain properties, and general liability insurance for accidents occurring at certain properties. The Fund assumes a \$250,000 self-insured retention for any one loss or occurrence under its self-insured public official liability program. The Fund purchases excess liability insurance for its general liability for certain properties that provides per occurrence and aggregate protection. The Fund is fully self-insured for environmental-related liabilities and purchases no excess environmental liability insurance.

There were no significant changes in the insurance coverage from coverage provided in the prior year for any of the above-described risks.

A liability for claims is reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of recent claim settlement trends including frequency and amount of payouts and other economic and social factors. The claim liabilities also include estimated costs for claim administration fees and outside legal and medical assistance costs.

Changes in the balance of claim liabilities for the years ended June 30, 2010 and 2009 are as follows:

	<b>2010</b>	<b>2009</b>
Balance at beginning of year	\$ 19,111,200	18,666,700
Current year claims and changes in estimates	5,938,447	3,722,673
Claims payments	(9,547,647)	(3,278,173)
Balance at end of year	\$ 15,502,000	19,111,200

**(9) Derivative Instruments**

In fiscal year 2010, the Fund implemented GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. This statement was implemented retroactively. Therefore, beginning net assets have been restated as follows:

Net assets at June 30, 2009, as previously reported	\$ 304,861,564
Adjustment to reflect implementation of GASB 53	(84,114,479)
Net assets at June 30, 2009, as restated	\$ 220,747,085

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The table below summarizes derivative instrument activity during the reporting period and balances at the end of the period:

	<u>Changes in fair value</u>		<u>Fair value at June 30, 2010</u>		<u>Notional amount</u>
	<u>Classification</u>	<u>Amount</u>	<u>Classification</u>	<u>Amount</u>	
Cash flow hedges:					
Pay-fixed interest rate swaps	Deferred outflow	\$ (3,669,159)	Long-term liabilities	\$ (15,974,255)	60,045,338
Investment derivatives:					
Negative fair values	Interest and investment earnings	(51,646,080)	Long-term liabilities	(199,532,546)	1,201,250,000
Investment derivatives:					
Positive fair values	Interest and investment earnings	29,560,337	Long-term assets	26,984,477	384,275,000

The fair values of the interest rate swaps were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps.

**(a) Objectives**

In order to better manage its interest rate exposure and to reduce the overall costs of its financings, the Fund has entered into seven separate pay-fixed, receive-variable interest rate swaps. The Fund is also allocated a portion of the City's four separate pay-fixed, receive-variable interest rate swaps related to the POCs and the GRS.

In addition to the interest rate swaps described above, the Fund entered into three swaptions in conjunction with the termination of three previous interest rate swaps. Specifically, the Fund entered into one interest rate swap in February 2003 and two interest rate swaps in April 2004 related to the issuance of variable rate water bonds. Those interest rate swap agreements included provisions that allowed for the counterparty to put the Fund into a swaption arrangement upon termination. Upon the restructuring of those variable rate bonds in August 2006 to fixed rate bonds, the interest rate swaps were terminated, and the counterparty executed the swaptions. The swaptions give the counterparty the option to make the Fund enter into a pay-variable, receive-fixed interest rate swap. If the option is exercised, the Fund may consider the potential to issue variable rate refunding bonds and terminate the swaption, but it is not committed to doing so.

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**(b) Terms**

Certain key terms and fair values relating to the outstanding hedging and investment derivative instruments are presented below.

Associated financing issue	Notional amounts (1)	Effective date	Fixed rate paid	Rate received	Fair values	Swap termination date	Final maturity of bonds
Hedging derivatives:							
Cash flow hedges, pay-fixed interest rate swaps:							
Water 2003-B	\$ 2,290,000	1/30/2003	3.31%	CPI+1.12%	\$ (5,774)	7/1/2010	7/1/2010
Water 2003-B	2,500,000	1/30/2003	3.55	CPI+1.25%	(42,669)	7/1/2011	7/1/2011
Water 2003-B	2,175,000	1/30/2003	3.74	CPI+1.33%	(55,724)	7/1/2012	7/1/2012
Water 2003-B	2,800,000	1/30/2003	3.87	CPI+1.34%	(88,354)	7/1/2013	7/1/2013
Water 2003-B	2,505,000	1/30/2003	4.00	CPI+1.36%	(92,833)	7/1/2014	7/1/2014
Water 2003-C	2,005,000	1/30/2003	3.87	CPI+1.34%	(63,268)	7/1/2013	7/1/2013
Water 2003-C	2,330,000	1/30/2003	4.00	CPI+1.36%	(86,348)	7/1/2014	7/1/2014
Pension obligation certificates -							
GRS (3)	14,792,275	6/12/2006	6.26	3 MTH LIBOR +0.34%	(5,460,075)	6/15/2034	6/15/2034
Pension obligation certificates -							
GRS (3)	6,927,894	6/12/2006	6.22	3 MTH LIBOR +0.30%	(2,308,801)	6/15/2029	6/15/2029
Pension obligation certificates -							
GRS (3)	14,792,275	6/12/2006	6.26	3 MTH LIBOR +0.34%	(5,461,361)	6/15/2034	6/15/2034
Pension obligation certificates -							
GRS (3)	6,927,894	6/12/2006	6.22	3 MTH LIBOR +0.30%	(2,309,048)	6/15/2029	6/15/2029
Total	<u>\$ 60,045,338</u>				<u>\$ (15,974,255)</u>		
Investment derivatives:							
Pay-fixed interest rate swaps:							
Water 2001-C	\$ 112,765,000	6/7/2001	4.90	SIFMA (2) +0.0%	\$ (28,124,832)	7/1/2026	7/1/2026
Water 2005-B	195,000,000	4/1/2005	4.71	SIFMA (2)	(42,521,125)	7/1/2035	7/1/2035
Water 2006-B	120,000,000	3/1/2007	5.00	SIFMA (2)	(34,440,619)	7/1/2036	7/1/2036
Water hedge swap	150,000,000	3/1/2010	4.93	SIFMA (2)	(46,873,172)	7/1/2039	N/A
Water hedge swap	50,000,000	3/1/2010	4.93	SIFMA (2)	(14,014,902)	7/1/2039	N/A
Water hedge swap	76,510,000	7/1/2011	4.87	SIFMA (2)	(14,096,809)	7/1/2029	N/A
Water 2003-D	148,695,000	7/2/2011	SIFMA (2)	4.06%	(12,768,576)	7/1/2033	N/A
Water 2004-A	77,010,000	7/1/2005	SIFMA (2)	3.94	(2,278,007)	7/1/2025	N/A
Water 2004-B	151,270,000	7/1/2005	SIFMA (2)	3.85	(3,110,412)	7/1/2023	N/A
Pay-floating interest rate swap:							
Water 2006-B offsetting swap	120,000,000	4/1/2009	SIFMA (2)	3.65	(1,304,092)	7/1/2036	7/1/2036
Total	<u>\$ 1,201,250,000</u>				<u>\$ (199,532,546)</u>		

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Associated financing issue	Notional amounts (1)	Effective date	Fixed rate paid	Rate received	Fair values	Swap termination date	Final maturity of bonds
Pay-floating interest rate swaps							
Water 2001-C offsetting swap	\$ 112,765,000	5/14/2008	SIFMA (2)	3.50	\$ 7,913,195	7/1/2026	7/1/2026
Water 2005-B offsetting swap	195,000,000	5/6/2008	SIFMA (2)	3.65	12,663,558	7/1/2035	7/1/2035
Water hedge swap offsetting swap	<u>76,510,000</u>	7/1/2011	SIFMA (2)	4.00	<u>6,407,724</u>	7/1/2029	N/A
Total	<u>\$ 384,275,000</u>				<u>\$ 26,984,477</u>		

(1) Notional amount balance as of June 30, 2010

(2) The Securities Industry and Financial Markets Association Municipal Swap Index™.

(3) Denotes the system's allocation of the associated notional amount.

**(c) Credit Risk**

Credit risk can be measured by actual market value exposure or theoretical exposure. When the fair value of any swap has a positive market value, then the Fund is exposed to the actual risk that the counterparty will not fulfill its obligations. As of June 30, 2010, the Fund had no net exposure to actual credit risk on its hedging derivatives or its investment derivatives (without regard to collateral or other security arrangements) for any of its counterparties. The table below shows the credit quality ratings of the counterparties to each swap. The Fund uses six different counterparties, as one way of diversifying its credit risk. In addition, the swap agreements contain varying collateral agreements with the counterparties. The swaps require full collateralization of the fair value of the swap should the counterparty's credit rating fall below certain rating levels by Fitch Ratings, Standard & Poor's (S&P), and/or Moody's Investors Service (Moody's). Collateral on all swaps is to be in the form of cash or U.S. government securities held by a third-party custodian. The Fund has not calculated theoretical credit exposure.

Counterparty	S&P	Moody's
Citigroup Financial Products, Inc.:		
Guaranteed by Citigroup Global Markets Holdings, Inc.	A	A3
JP Morgan Chase Bank, NA	AA-	Aa1
Loop Financial Products:		
Credit Support provided by Deutsche Bank AG	A+	Aa3
Morgan Stanley Capital Services, Inc.	A+	A2
SBS Financial Products Company, LLC:		
Credit Support provided by Merrill Lynch Capital Services, Inc. and guaranteed by Merrill Lynch & Co.	A	A2
UBS, AG	A+	Aa3



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**(d) Interest Rate Risk**

All hedging derivatives are pay-fixed, receive-variable, cash flow hedges hedging a portion of the Fund's variable rate debt. The Fund believes it has significantly reduced interest rate risk attributable to the principal amount being hedged by entering into interest rate swaps.

There are thirteen investment derivatives in the portfolio. Four of the investment derivatives that are pay-fixed, receiving-floating swaps have offsetting receive-fixed, pay-floating swaps that serve to remove the interest rate risk of the change in the floating rate index. Five of the investment derivatives are pay-fixed, receive-floating swaps and are subject to changing cash flows as the variable index changes; however, these five derivatives are not effective as of June 30, 2010.

**(e) Basis Risk**

The Fund is exposed to basis risk when the variable interest received on a swap is based on a different index than the variable interest rate to be paid on the associated variable rate debt obligation. At June 30, 2010, the associated debt used the same index for all Consumer Price Index (CPI) referenced swaps, as well as the POCs (based on LIBOR) in the table above. As a result, there is no significant exposure to basis risk as of June 30, 2010.

**(f) Termination Risk**

The Fund or counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract. In such cases, the Fund may owe or be due a termination payment depending on the fair value of the swap at that time. The termination payment due to a counterparty may not be equal to the fair value. If any of the swaps were terminated, the associated variable rate financings would no longer carry synthetic interest rates.

For the swaps associated with the Water 2001-C, 2001-C Offsetting (mirror), and 2005-B Offsetting (mirror) issuances, the Fund pays a lower fixed rate in exchange for granting the counterparty a special termination option. Under this option, the counterparty can terminate the swap without payment if SIFMA averages 7% or higher for a consecutive 180-day period. All special termination provisions are currently effective. The termination of any of the above-mentioned swaps requires simultaneous termination of the related mirror or original swap.

In light of recent debt rating declines of the City, in concert with falling ratings of the City's Swap Agreement Insurers, a risk of a Swap Agreement Termination exists related to the Swap Agreements issued in conjunction with the issuance of the General, Police, and Fire Retirement Systems Trusts' Pension Obligation Certificates (POCs). As of June 30, 2010, the City had eight such interest rate exchange agreements (the Swap Agreements) in effect. With the Swap Agreements, the City maintains a potential payable to the Swap Agreements' Counterparty should certain termination events occur. Potential termination events in the original Swap Agreements included cases where the POCs ratings were withdrawn, suspended, or downgraded below "Baa3" (or equivalent) or if the Swap Insurers' ratings fell below an "A3" (or equivalent) rating.

On January 8, 2009, the City received formal notice from the Swap Counterparty to four of the eight Swap Agreements stating that an event had occurred, which, if not cured by the City, would

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constitute an Additional Termination Event. On January 14, 2009, the City also received formal notice from the Swap Counterparty to the four remaining Swap Agreements, stating that the applicable Swap Insurers had been downgraded below the thresholds set forth in the Swap Agreements. Under the Swap Agreements, such Swap Insurer downgrades, coupled with the downgrades of the POCs, if not cured by the City, constitute an Additional Termination Event. In June 2009, the City and the Counterparties agreed to an amendment to the Swap Agreements, and thereby eliminating the Additional Termination Event and the potential for an immediate demand for payment to the Swap Counterparties. As part of the amended Swap Agreements, the Counterparties waived their right to termination payments. Additionally, the City now directs its Wagering Tax revenues to a Trust as collateral for the quarterly payment to the Counterparties, increased the Swap rate by 10 basis points effective July 1, 2010, and agreed to other new termination events. The termination events under the amended Swap Agreement includes a provision for the Counterparties to terminate the amended Swap Agreement if certain coverage levels of the Wagering Taxes over the required quarterly payment are not met or if POCs ratings are withdrawn, suspended, or downgraded below “Ba3” (or equivalent). Should such Termination Events occur in connection with these Swap Agreements, and not be cured, the City’s obligations to the Counterparties could increase significantly and there is some risk that the City may not be able to meet the cash demands under the terms of the amended Swap Agreements.

**(g) Rollover Risk**

The Fund is exposed to rollover risk on swaps that mature or may be terminated prior to the maturity of the associated financings. When these swaps terminate, or in the case of the termination option, if the counterparty exercises its option, the Fund will not realize the synthetic rate offered by the swaps on the underlying issues. The Fund is exposed to rollover risk on the GRS swaps should they be terminated prior to the maturity of the associated financings (POCs).

**(h) Foreign Currency Risk**

All derivatives are denominated in U.S. dollars, and therefore, the Fund is not exposed to foreign currency risk.

**(10) Employee Benefit Plan**

Substantially all City employees, including Fund employees, are covered by a single-employer plan composed of a defined benefit with an optional employee-contributed annuity through the General Retirement System (GRS). The GRS pays a monthly pension to qualified individuals upon retirement. The amount is based upon a combination of years of service and annual salary.

**(a) Plan Description**

The GRS is administered in accordance with the City of Detroit Charter and union contracts, which assign the authority to establish and amend contributions and benefit provisions to the GRS board of trustees. The GRS issues separate, stand-alone financial statements annually. Copies of these financial statements can be obtained at the Coleman A. Young Municipal Center, 2 Woodward Ave., Rm. 908, Detroit, MI, 48226.

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**(b) Funding Policy and Annual Pension Cost**

The GRS funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate sufficient assets to pay benefits when due. The contribution requirements are established and may be amended by the GRS' board of trustees based on information provided by the GRS' consulting actuary. The City's contribution is set by the City Council in conjunction with its approval of the City's annual budget based on information provided by the GRS' consulting actuary.

The recommended contribution rate is determined by the GRS' consulting actuary using the entry age normal actuarial cost funding method. Significant actuarial assumptions used to compute contribution requirements are the same as those used to compute the actuarial accrued liability.

Based upon the 2008 actuarial valuation, the actuarial required contribution rate for the Fund was 11.32% of covered payroll for the year ended June 30, 2010. Contributions for the Fund were \$6,910,469 for the year ended June 30, 2010.

Employees may also elect to contribute (a) 3% of annual compensation up to the Social Security wage base and 5% of any excess over that, (b) 5%, or (c) 7% toward annuity savings. Contributions received from Fund employees were \$2,589,149 during the year ended June 30, 2010.

The contribution requirements of plan members and the City are established and may be amended by the board of trustees in accordance with the City Charter, union contracts, and plan provisions. Members may retire with full benefits after attaining 30 years of service; age 55 with 30 years of service if hired after January 1, 1996; age 60 with 10 years of service; or age 65 with 8 years of service. Employees may retire after 25 years of service and collect an actuarially reduced retirement benefit. Monthly pension benefits, which are subject to certain minimum and maximum amounts, are determined according to fixed rates per year of credited service. Members of the GRS who separated prior to July 1, 1981 met the age and service requirements, and who did not withdraw their accumulated annuity contributions are generally eligible for a pension at the time they would have been eligible had they continued in City employment. Members who separate after July 1, 1981 are not required to leave their accumulated annuity contributions in the System. Pension benefits for all members of the GRS are increased annually by 2.25% of the original pension.

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The annual pension cost and the changes in net pension asset allocated to the Fund for the year ended June 30, 2010 are as follows:

Annual required contributions	\$ 4,515,102
Interest on net pension asset	(6,452,740)
Adjustment to annual required contribution	<u>5,002,496</u>
Annual pension cost	3,064,858
Contributions made (employer)	<u>6,910,469</u>
Changes in net pension asset	3,845,611
Net pension asset, beginning of year	<u>81,680,247</u>
Net pension asset, end of year	<u><u>\$ 85,525,858</u></u>

The actuarial methods and significant assumptions used to determine the annual required contributions (ARCs) for the year ended June 30, 2010 were as follows:

Valuation date	June 30, 2008
Actuarial cost method	Entry age
Amortization method	Level percent
Remaining amortization period for unfunded accrued liabilities	30 years
Asset valuation method	3-year smoothed market
Actuarial assumptions:	
Investment rate of return	7.9%
Projected salary increases*	4.0% – 8.9%
Cost-of-living adjustments	2.25%

\* Includes inflation rate of 4%.

**(c) Three-Year Trend Information**

	<u>Fiscal year ended</u>		<u>Annual pension cost (APC)</u>	<u>Percentage of APC contributed</u>	<u>Net pension asset</u>
General Retirement System	June 30, 2008	\$	4,332,093	151%	\$ 77,642,310
	June 30, 2009		2,401,349	269	81,680,247
	June 30, 2010		3,064,858	225	85,525,858

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**(d) Administrative Expenses**

Actuarial investment management and bank trustee fees and expenses are included in the GRS plan's administrative expenses when incurred. In addition, the GRS plan's administrative salary, rent, accounting services, duplicating, telecommunications, and travel expenses are included in the GRS plan's administrative expenses when incurred.

**(e) Funded Status and Funding Progress**

As of June 30, 2009, the most recent actuarial valuation date, the GRS plan was 92% funded. The actuarial accrued liability for benefits to all City employees participating in GRS was \$3,689,065,726 and the actuarial value of assets was \$3,412,411,183, resulting in an UAAL of \$276,654,543. Of this amount, it was estimated that 12% is attributable to the Fund. The covered payroll (annual payroll of all City employees covered by the plan) was \$357,072,833 and the ratio of the UAAL to covered payroll was 77.5%. The covered payroll for employees of the fund was \$48,265,000.

A schedule of funding progress, which presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits, is included in the City's comprehensive annual financial report.

**(11) Other Postemployment Benefits**

**(a) Plan Description**

The employees of the Fund participate in the Health and Life Insurance Benefit Plan (Benefit Plan), which is a single-employer defined benefit plan administered by the City and the City's Retirement Systems. The Benefit Plan provides hospitalization, dental care, vision care, and life insurance to all officers and employees of the City who were employed on the day preceding the effective date of the Benefit Plan and who continue in the employ of the City on and after the effective date of the Benefit Plan. Retirees are allowed to enroll in any of the group plans offered by the City to active employees. The City provides healthcare coverage for substantially all retirees in accordance with terms set forth in union contracts or provisions found in Section 13, Article 8 of the Code of Ordinances.

The healthcare benefit eligibility conditions for Fund employees hired before 1995 are 30 years of creditable service or age 60 and 10 years of creditable service or age 65 and 8 years of creditable service. The healthcare benefit eligibility conditions for Fund employees hired on after 1995 are age 55 and 30 years of creditable service, or age 60 and 10 years of creditable service, or age 65 and 8 years of creditable service. The City provides full healthcare coverage to Fund employees who retired prior to January 1, 1984, except for the Master Medical benefit that was added on to the coverage after that date. The Fund pays up to 90% of healthcare coverage if retired after January 1, 1984; however, for Fund employees who retired between January 1, 1984 and June 30, 1994, the retiree share has been reduced by 50% by appropriations from City Council. The Fund also pays healthcare coverage for the spouse, under the same formulas noted above, as long as the spouse continues to receive a pension. The Fund does not pay healthcare coverage for a new non-City retiree spouse. Dental and vision coverage is provided for the retiree and the spouse.

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The City does provide healthcare coverage to Fund employees that opt for early retirement. For employees hired before 1995, the healthcare benefit eligibility conditions are 25 years of creditable service and employees hired after 1995 is age 55 and 25 years of creditable service. The coverage begins when the retiree would have been eligible for normal retirement. The Fund pays up to 90% of healthcare coverage for the retiree and the spouse. The Fund pays up to 90% of healthcare coverage for the spouse as long as the spouse continues to receive a pension. The City does not pay for healthcare coverage for a new non-City retiree spouse. Dental and vision coverage is provided for the retiree and the spouse.

The City also provides healthcare coverage to Fund employees who meet certain healthcare benefit eligibility conditions at reduced rates for those that retire under the Deferred Retirement Benefits (Vested), the Death-in-Service Retirement Benefits Duty and Non-Duty Related, and the Disability Retirement Benefits Duty and Non-Duty Related. Complementary healthcare coverage is provided by the City for those Fund retirees that are Medicare-Eligible. Fund retirees who opt out of the retiree healthcare coverage may obtain coverage at a later date.

In addition to healthcare coverage, the City allows Fund retirees to continue life insurance coverage under the Group Insurance Protection Plan offered to active employees in accordance with Section 13, Article 9 of the Code of Ordinances. The basic life insurance coverage for Fund employees is based on the employee's basic annual earnings to the next higher thousand dollars. The life insurance benefit amounts range from \$3,750 to \$12,500.

The Supplemental Death Benefit Plan (Supplemental Plan) is a prefunded single-employer defined benefit plan administered by the Employee Benefits Board of Trustees. The money is held in the City of Detroit Employee Benefit Trust and the City uses the trust fund to account for the Supplemental Plan. In accordance with Section 13, Article 8 of the Code of Ordinances, effective July 1, 1999 and prior to the member's retirement from the City, a death benefit of \$10,000 will be paid. After retirement of the member from the City, the amount of death benefit paid is based upon the retiree's years of City service ranging from \$1,860 (for ten (10) or less years of service) to \$3,720 (for thirty (30) years of service). For years of service beyond thirty (30) years, ninety-three dollars (\$93) will be added per year for each additional year of service.

There were 1,511 retirees eligible for benefits as of June 30, 2009, the date of the most recent actuarial valuation. These plans do not issue separate financial statements.

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**(b) Funding Policy**

**Health and Life Insurance Benefit Plan** – The cost of benefits for the Benefit Plan, which are financed on a pay-as-you-go basis for the year ended June 30, 2010, for the Fund retiree’s are as follows:

<u>Benefits</u>	<u>City cost</u>	<u>Retiree cost</u>	<u>Total cost</u>
Hospitalization	\$ 7,521,986	1,895,056	9,417,042
Dental	403,504	—	403,504
Vision	67,636	—	67,636
Life insurance	11,551	5,221	16,772
	<u>\$ 8,004,677</u>	<u>1,900,277</u>	<u>9,904,954</u>

A retiree is generally required to pay on a monthly basis, either 10% or 20% of the health insurance premium.

**Supplemental Death Benefit Plan** – The cost of benefits for the Supplemental Plan, which are a pre-funded plan and the funds are held in the City of Detroit Employee Benefit Trust, for the year ended June 30, 2010 for the Fund retiree’s are as follows:

<u>Benefit</u>	<u>City cost</u>	<u>Retiree cost</u>	<u>Total cost</u>
Supplemental Death Benefit Plan	\$ 11,911	1,149	13,060
Total	<u>\$ 11,911</u>	<u>1,149</u>	<u>13,060</u>

The City of Detroit Employee Benefit Trust paid death benefits in the amount of \$94,102 for Fund retirees for the year ended June 30, 2010.

**(c) Annual OPEB Costs and Net OPEB Obligation**

The Fund’s annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

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The following table shows the components of the Fund's annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plans, and changes in the Fund's OPEB obligation for the retirees of the Fund:

	<b>Health and Life Insurance Benefit Plan</b>	<b>Supplemental Death Benefit Plan</b>	<b>Total</b>
Annual required contribution (ARC)	\$ 19,194,074	44,434	19,238,508
Interest on net OPEB obligation	664,465	7	664,472
Adjustment to ARC	(553,721)	(4)	(553,725)
Annual OPEB Cost (Expense)	19,304,818	44,437	19,349,255
Contributions Made	(8,004,677)	(11,911)	(8,016,588)
Changes in Net OPEB Obligation	11,300,141	32,526	11,332,667
Net OPEB Obligation, beginning of year	16,611,635	134	16,611,769
Net OPEB Obligation, end of year	\$ 27,911,776	32,660	27,944,436

The annual OPEB cost, the percentage of annual OPEB cost contributed to each plan, and the OPEB obligation for the three most recent fiscal years ended June 30 for the retirees of the Fund were as follows:

	<b>Year ended</b>	<b>Annual OPEB cost</b>	<b>Actual contributions</b>	<b>Percentage of annual OPEB cost contributed</b>	<b>Net OPEB obligation</b>
Health and Life					
Insurance Benefit Plan	June 30, 2010	\$ 19,304,818	8,004,677	41.5%	\$ 27,911,776
	June 30, 2009	16,629,596	7,629,870	45.9	16,611,635
	June 30, 2008	15,920,197	8,308,288	52.2	7,611,909
Supplemental Death					
Benefit Plan	June 30, 2010	\$ 44,437	11,911	26.8%	\$ 32,660
	June 30, 2009	11,258	13,385	118.9	134
	June 30, 2008	14,865	12,604	84.8	2,261

**(d) Funding Status and Funding Progress**

**Health and Life Insurance Benefit Plan (Benefit Plan)** – As of June 30, 2009, the most recent actuarial valuation date for the Benefit Plan, the actuarial accrued liability for benefits related to all City employees was \$4,971,236,281, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$4,971,236,281. The covered payroll (annual payroll



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of all active City employees covered by the plan) was \$591,242,616 and the ratio of the UAAL to the covered payroll was 841%. The funded status related to the retirees of the Fund was not available.

***Supplemental Death Benefit Plan (Supplemental Plan)*** – As of June 30, 2009, the most recent actuarial valuation date for the Supplemental Plan, the actuarial accrued liability for benefits related to all City employees was \$29,747,480 and the actuarial value of assets was \$24,184,701, resulting in an unfunded actuarial accrued liability (UAAL) of \$5,562,779. The covered payroll (annual payroll of all active City employees covered by the plan) was \$591,242,616 and the ratio of the UAAL to the covered payroll was 0.9%. The funded status related to the retirees of the Fund was not available.

Actuarial valuations of the ongoing plans involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

(e) ***Actuarial Methods and Assumptions***

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

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The actuarial methods and significant assumptions used to determine the annual required contributions for the year ended June 30, 2010 were as follows:

	<u><b>Health and Life Insurance Benefit Plan</b></u>	<u><b>Supplemental Death Benefit Plan</b></u>
Valuation date	June 30, 2009	June 30, 2009
Actuarial cost method	Entry age	Entry age
Amortization method	Level percent	Level percent
Remaining amortization period for unfunded actuarial accrued liabilities	30 years, open basis	30 years, open basis
Asset valuation method	N/A	4-year smoothed market
Actuarial assumptions:		
Investment rate of return	4.0%	5.0%
Projected salary increases*	4.0%	N/A
Healthcare cost trend rate	9.0% for 2010, grading down to 4.0% in 2019 and beyond	N/A

\* Includes inflation rate of 4%.

In the June 30, 2009 actuarial valuation for the Supplemental Death Benefit Plan, the mortality tables used by the City's plan to evaluate death benefits to be paid for Fund retirees was 120% of the RP 2000 Combined Male and 120% of the RP 2000 Combined Female table setback 2 years. The City's plan used an annual rate of retirement of 50%, initially, reduced to an ultimate rate of 20% after age 70 for General City.

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**(12) Due to (from) Other Funds**

During the course of operations, numerous transactions occur between individual funds and other City funds for goods provided or services rendered. Related receivables and payables are classified as “due from other funds” or “due to other funds” on the statement of fund net assets and are summarized as follows as of June 30, 2010:

Due from other funds (unrestricted):	
General Fund	\$ 3,297,565
Other governmental funds	930,063
General Retirement System Service Corporation	35,991
Sewage Disposal Fund	<u>114,406,441</u>
Total due from other funds	<u>\$ 118,670,060</u>
Due from other funds (restricted):	
Sewage Disposal Fund	\$ 9,393,793
Due to other funds (unrestricted):	
General Fund	\$ 7,312,138
Other governmental funds	189,759
Other enterprise funds	30,723
Fiduciary funds	5,056,959
Sewage Disposal Fund	<u>86,263,172</u>
Total due to other funds	<u>\$ 98,852,751</u>
Due to other funds (restricted):	
Sewage Disposal Fund	\$ 21,419,307

**(13) Capital Improvement Programs**

The Fund is engaged in a variety of projects that are a part of its five-year Capital Improvement Program (the Program). The total cost of this program is anticipated to be approximately \$1.85 billion through fiscal year 2014. The Program is being primarily financed from revenues of the Fund and proceeds from the issuance of revenue bonds.

The total amount of construction contract commitments outstanding at June 30, 2010 was approximately \$2.0 million.

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**(14) Contingencies**

The City is subject to various governmental environmental laws and regulations. GASB Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations established accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The standard excludes pollution prevention or control obligations with respect to current operations, and future pollution remediation activities that are required upon retirement of an asset, such as landfill closure and postclosure care. The Fund recorded an estimated pollution remediation obligation of \$80,000. The estimated pollution remediation obligation is reflected in the Fund's long-term obligations, which can be seen in note 5.

The Fund's pollution remediation obligation is the result of projects that have been budgeted to improve the City's water system infrastructure. These projects included cleanup of contaminated soil and removal of other environmental pollution (e.g., lead lining) identified at the individual sites. The estimated liability is calculated using the expected cash flow technique. The pollution remediation obligation is an estimate and subject to changes resulting from price increases or reductions, technology, or changes in applicable laws and regulations.

The Fund is also a defendant in numerous alleged claims, lawsuits, billing disputes, and other stated and pending demands. The Fund and the City's Legal Department have estimated a reserve, which is included in the accompanying financial statements, for the potential outcome of such claims or the amount of potential damages in the event of an unfavorable outcome for each of the above contingencies. The Fund's management and the City's Legal Department believe that any differences in reserved amounts and final settlement, after consideration of claims covered by insurance, resulting from such litigation will not materially impact the Fund's financial position or results of operations.

The City holds various commercial insurance policies to cover other potential loss exposures.

**(15) Compliance with Finance-Related Legal and Contractual Provisions**

The Fund has not fully implemented the necessary procedures to ensure compliance with the arbitrage rebate rules of Section 148(f) of the Internal Revenue Code of 1986 applicable to the Fund's outstanding tax-exempt obligations. The City settled selected bond issues with the Internal Revenue Service (IRS) in August 2010 and is currently engaged in discussions with the IRS to settle the remaining bond issues. The potential impact to the Fund is undeterminable at this time.