



**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Basic Financial Statements

June 30, 2011

(With Independent Auditors' Report Thereon)

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

**Table of Contents**

	<b>Page(s)</b>
Independent Auditors' Report	1
Basic Financial Statements:	
Statement of Fund Net Assets	2– 3
Statement of Revenues, Expenses, and Changes in Fund Net Assets	4
Statement of Cash Flows	5
Notes to Basic Financial Statements	6 – 34



KPMG LLP  
Suite 1900  
150 West Jefferson  
Detroit, MI 48226

## Independent Auditors' Report

The Board of Water Commissioners,  
The Honorable Mayor Dave Bing,  
and the Honorable Members of the City Council  
City of Detroit, Michigan:

We have audited the accompanying basic financial statements of the Sewage Disposal Fund (the Fund), an enterprise fund of the City of Detroit, Michigan (the City), as of and for the year ended June 30, 2011, as listed in the table of contents. These basic financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in note 1 to the basic financial statements, the financial statements referred to above present only the Sewage Disposal Fund of the City and are not intended to present fairly the financial position of the City as of June 30, 2011, the changes in its financial position, or, where applicable, its cash flows for the year then ended, in conformity with U.S. generally accepted accounting principles.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the Sewage Disposal Fund as of June 30, 2011, and the changes in its financial position and its cash flows for the year then ended, in conformity with U.S. generally accepted accounting principles.

The Fund has not presented a management's discussion and analysis, schedules of employer contributions, and schedules of funding progress that U.S. generally accepted accounting principles require to supplement, although not be a part of, the basic financial statements.

**KPMG LLP**

Detroit, Michigan  
December 22, 2011

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Statement of Fund Net Assets

June 30, 2011

Current assets:	
Cash and cash equivalents	\$ 5,292,173
Investments	125,640,610
Accounts receivable:	
Billed accounts receivable	123,620,671
Unbilled accounts receivable	63,807,974
Other accounts receivable	25,485,867
Allowance for doubtful accounts	<u>(57,467,793)</u>
Total accounts receivable, net	155,446,719
Due from other funds	30,251,006
Inventories	6,977,146
Prepaid expenses	3,441,704
Restricted:	
Cash and cash equivalents	3,015,785
Investments	143,315,183
Due from other funds	<u>12,570,717</u>
Total current assets	<u>485,951,043</u>
Noncurrent assets:	
Restricted:	
Cash and cash equivalents	2,556,843
Investments	84,171,807
Net pension asset	86,874,832
Deferred charges	42,063,997
Fair value of derivatives	14,408,688
Capital assets:	
Land and land rights	12,110,899
Land improvements	67,537,928
Buildings and structures	2,102,529,618
Interceptors and regulators	222,914,916
Machinery, equipment, and fixtures	1,348,107,857
Construction in progress	<u>387,620,585</u>
Total capital assets	4,140,821,803
Less accumulated depreciation	<u>(1,211,687,352)</u>
Total capital assets, net	2,929,134,451
Deferred outflows of resources	<u>63,548,517</u>
Total noncurrent assets	<u>3,222,759,135</u>
Total assets and deferred outflows	<u>\$ 3,708,710,178</u>

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Statement of Fund Net Assets

June 30, 2011

Current liabilities:

Current liabilities payable from unrestricted assets:

Accounts and contracts payable	\$	31,778,466
Accrued salaries and wages		519,646
Due to other funds		52,102,832
Due to fiduciary funds		8,603,294
State revolving loans		11,546,750
Pension obligation certificates of participation		1,035,281
Other accrued liabilities		16,667,493
Capital lease		30,534
Accrued compensated absences		4,120,387
Accrued workers' compensation		667,000
Pollution remediation obligations		973,113
		<u>128,044,796</u>

Total current liabilities payable from unrestricted assets

Current liabilities payable from restricted assets:

Revenue bonds and state revolving loans		61,397,250
Accrued interest		61,396,780
Accounts and contracts payable		17,306,833
Due to other funds		18,797,220
		<u>158,898,083</u>

Total current liabilities payable from restricted assets

Total current liabilities

286,942,879

Long-term liabilities:

Revenue bonds and state revolving loans, net		2,821,254,302
Pension obligation certificates of participation, net		90,157,332
OPEB obligation		43,203,839
Accrued compensated absences		3,803,238
Accrued workers' compensation		2,875,000
Claims and judgments		1,500,000
Derivative instruments – swap liability		211,651,095
		<u>3,174,444,806</u>

Total long-term liabilities

Total liabilities

3,461,387,685

Fund net assets:

Invested in capital assets, net of related debt		122,747,952
Restricted:		
Restricted for capital acquisitions		31,318,712
Restricted for debt service		145,174,047
Unrestricted (deficit)		(51,918,218)
		<u>(16,425,459)</u>

Total fund net assets

\$ 247,322,493

See accompanying notes to basic financial statements.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Statement of Revenues, Expenses, and Changes in Fund Net Assets

Year ended June 30, 2011

Operating revenues:	
General customers	\$ 188,929,588
Suburban customers	213,888,870
City departments	567,670
Sewage surcharge	3,424,043
Miscellaneous	3,908,904
	<hr/>
Total operating revenues	410,719,075
Operating expenses:	
Wastewater treatment plant	149,268,127
Pumping stations	13,671,159
Combined sewage overflow facilities	4,608,783
Interceptors	9,867,867
Sewer	8,585,844
Industrial waste control	5,641,337
Meters	3,876,580
Commercial	9,290,038
Administrative and general	26,001,008
Other items	16,439,026
	<hr/>
Total operating expenses before depreciation	247,249,769
Depreciation	150,660,578
	<hr/>
Total operating expenses	397,910,347
	<hr/>
Operating income	12,808,728
Nonoperating revenues (expenses):	
Investment earnings (losses):	
Losses on investment activity	(4,566,115)
Changes in fair value of derivatives	3,397,251
Loss on disposal of capital assets	(91,476,801)
Interest expense, net of capitalized interest	(119,734,891)
Miscellaneous revenues	2,209,701
	<hr/>
Total nonoperating expenses, net	(210,170,855)
Decrease in fund net assets before capital contributions	(197,362,127)
Capital contributions	5,523,194
	<hr/>
Decrease in fund net assets	(191,838,933)
Fund net assets – beginning of year	439,161,426
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Fund net assets – end of year	\$ 247,322,493
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See accompanying notes to basic financial statements.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Statement of Cash Flows

Year ended June 30, 2011

Cash flows from operating activities:	
Receipts from customers	\$ 377,869,525
Internal activity – receipts from other funds	9,771,848
Payments to suppliers	(126,966,284)
Payments to employees	(70,312,932)
Net cash provided by operating activities	<u>190,362,157</u>
Cash flows from noncapital financing activities:	
Interest paid on pension obligation certificates of participation	(5,035,660)
Principal paid on pension obligation certificates of participation	(672,089)
Miscellaneous nonoperating revenue	2,209,687
Net cash used in noncapital financing activities	<u>(3,498,062)</u>
Cash flow from capital and related financing activities:	
Acquisition and construction of capital assets	(120,077,930)
Contributions for capital acquisition	5,523,194
Proceeds from sales of capital assets	89,996,704
Principal paid on capital lease	(655,538)
Principal paid on revenue bonds and state revolving loan:	(86,883,657)
Interest paid on revenue bonds and state revolving loan:	(127,752,488)
Proceeds from issuance of revenue bonds and state revolving loan:	34,821,349
Net cash used in capital and related financing activities	<u>(205,028,366)</u>
Cash flows from investing activities:	
Proceeds from sales and maturities of investments	802,888,714
Purchases of investments	(780,898,860)
Derivative settlement payments	(4,566,115)
Loss on investments	(6,953,920)
Net cash provided by investing activities	<u>10,469,819</u>
Net decrease in cash and cash equivalents	(7,694,452)
Cash and cash equivalents at beginning of year	<u>18,559,253</u>
Cash and cash equivalents at end of year	<u>\$ 10,864,801</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 12,808,728
Adjustments to reconcile operating income to net cash provided by operating activities	
Depreciation	150,660,578
Bad debt expense	24,744,629
Write-off of construction in progress	7,024,331
Loss on disposal of capital assets	5,834,098
Changes in assets and liabilities:	
Accounts receivable	(58,677,637)
Grant receivable	1,083,458
Due from other funds	72,189,104
Inventories	(415,407)
Prepaid expenses	97,136
Net pension asset	1,580,367
Accounts and contracts payable	16,244,363
Accrued salaries and wages	(1,088,869)
Due to other funds	(62,417,256)
Due to fiduciary funds	6,831,000
Other accrued liabilities, accrued compensated absences, and accrued workers' compensation	655,122
OPEB obligation	12,751,800
Claims and judgments	591,534
Pollution remediation obligations	(134,922)
Net cash provided by operating activities	<u>\$ 190,362,157</u>
Noncash activities:	
Fair value of derivatives	\$ (13,747,199)
Deferred outflows of resources – hedging derivatives:	9,738,135

See accompanying notes to basic financial statements.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

**(1) Summary of Significant Accounting Policies**

The City of Detroit (the City) Charter established the Water and Sewerage Department in the year 1836 to supply water, drainage, and sewage service within and outside the City under the administration of the Board of Water Commissioners. The Sewage Disposal Fund (the Fund), an enterprise fund, separately accounts for the Sewage Disposal System (the System), as is required by bond ordinances of the City. The following is a summary of the more significant accounting policies followed in the preparation of the Fund's basic financial statements. These policies conform to U.S. generally accepted accounting principles (GAAP).

The basic financial statements of the Fund have been included in the City's Comprehensive Annual Financial Report and reported as an enterprise fund. Copies of these reports, along with other financial information, can be obtained at the Fund's administrative office located at 735 Randolph, Detroit, Michigan 48226.

**(a) Basis of Accounting**

The accounting policies of the Fund conform to GAAP as applicable to governmental entities. The accounts of the Fund, which is organized as an enterprise fund, are used to account for the Fund's activities, which are financed and operated in a manner similar to a private business enterprise. Accordingly, the Fund maintains its records on the accrual basis of accounting. Revenues from operations, investments, and other sources are recorded when earned. Expenses (including depreciation) of providing services to the public are accrued when incurred.

Nonexchange transactions, in which the Fund receives value without directly giving equal value in return, include contributions and grants. On an accrual basis, revenue from contributions and grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements and expenditure requirements. Timing requirements specify the year when the resources are required to be used or the fiscal year when use is first permitted. Expenditure requirements specify the year in which the resources are provided to the Fund on a reimbursement basis.

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, the Fund applies all applicable GASB pronouncements, as well as all Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARBs) issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements. The Fund also has the option of following FASB guidance issued after November 30, 1989, but has elected not to do so.

**(b) Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.



**CITY OF DETROIT**  
**SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

(c) **Investments**

Investments are reported at fair value based on quoted market prices.

(d) **Inventories**

Inventories consist of operating and maintenance and repair parts for sewage assets and are valued at the lower of cost or market, with cost being determined on an average-cost method. Inventory is recorded as expenditures when consumed rather than when purchased.

(e) **Capital Assets**

Capital assets are recorded at historical cost, together with interest capitalized during construction. The Fund's capitalization levels are \$5,000 on tangible personal property and for improvements other than buildings, and \$50,000 on infrastructure, including sewer lines. All acquisitions of land and land improvements are capitalized regardless of cost. Depreciation is computed using the straight-line method over the estimated useful lives of the related assets as follows:

Land improvements	67 years
Building and structures	40 years
Interceptors and regulators	100 years
Machinery, equipment, and fixtures	3 – 20 years

The Fund capitalizes qualifying net interest cost of the System on bonds issued for capital construction in accordance with FASB Statement No. 34, *Capitalization of Interest Cost*, as amended. Accordingly, capitalized interest for the year ended June 30, 2011 was \$19,819,217.

(f) **Taxes and City Services**

The Fund pays no direct federal, state, or local taxes, except local taxes on excess property and federal Social Security taxes. The Fund reimburses the City for most of the direct services furnished by other City departments, including general staff services. Charges are billed for all sewage services provided to City departments.

(g) **Shared Costs**

Costs related to shared facilities and personnel are allocated to the Fund on a basis that relates costs incurred to the fund benefited.

(h) **Compensated Absences**

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated vacation and sick leave balances. Unused vacation pay and banked overtime accumulate up to a maximum level until termination of employment, while there is no vesting of sick pay until an employee reaches age 60 or completes 25 years of service. The liability for compensated absences has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to

**CITY OF DETROIT**  
**SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

become eligible in the future to receive such payments upon termination are included. The liability has been calculated based on the employees' current salary level and includes salary-related costs (e.g., Social Security and Medicare tax).

*(i) Bond Premiums, Discounts, Issuance Costs, and Deferred Amounts on Refunding*

Bond premiums, discounts, issuance costs, and deferred amounts on refunding are deferred and amortized over the life of the bonds. Bond premiums and discounts are amortized using the effective-interest method, and bond issuance costs and deferred amounts on refunding are amortized using the straight-line method. Bonds payable are reported net of the applicable bond premium, discounts, and deferred amounts on refunding. Bond issuance costs are reported as deferred charges.

*(j) Net Assets*

Net assets are categorized as follows:

**Invested in Capital Assets** – This consists of capital assets, net of accumulated depreciation and related debt.

**Restricted** – This consists of net assets that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the Fund's policy to use restricted resources first, and then unrestricted resources when they are needed.

**Unrestricted** – This consists of net assets that do not meet the definition of "restricted" or "invested in capital assets."

*(k) Unbilled Revenue*

The Fund records unbilled revenues for services provided prior to year-end by accruing actual revenues billed in the subsequent month.

*(l) Interest Expense*

Interest expense in the statement of revenues, expenses, and changes in fund net assets includes amounts related to the accretion of capital appreciation bonds, amounts paid on interest rate swaps, as well as the amortization of premiums, discounts, issuance costs, and deferred amounts on refunding. Interest expense is reported net of capitalized interest of \$19,819,217 for the year ended June 30, 2011.

*(m) Classification of Revenues and Expenses*

The Fund classifies its revenues and expenses as either operating or nonoperating.

Operating revenues include activities that have the characteristics of exchange transactions, such as revenue from charges for services. Such revenue has been shown net of allowances of \$24,744,629. Nonoperating revenue includes activities that have the characteristics of nonexchange transactions, such as contributions and investment income.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

Operating expenses include the costs of operating the sewer utility, administrative expenses, and depreciation on capital assets. All expenses not meeting this definition, including interest expense, are reported as nonoperating expenses.

**(n) Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**(o) Reclassification**

Certain changes have been made to the classifications of operating expense amounts for the year ended June 30, 2011 to more accurately reflect the operations of the Fund.

**(2) Deposits and Investments**

The deposits and investments of the Fund at June 30, 2011 are reported in the financial statements as follows:

	<b>Cash and cash equivalents</b>	<b>Investments</b>
Current unrestricted assets	\$ 5,292,173	125,640,610
Current restricted assets	3,015,785	143,315,183
Noncurrent restricted assets	2,556,843	84,171,807
Total cash and investments	\$ 10,864,801	353,127,600

State law authorizes the Fund to make deposits in the accounts of federally insured financial institutions. Cash held by fiscal agents or by trustees is secured in accordance with the requirements of the agency or trust agreement.

The Fund is authorized to invest in obligations of the U.S. government or its agencies; certificates of deposit, savings, and depository accounts of insured institutions; commercial paper of certain investment quality; repurchase agreements; banker's acceptances; mutual funds of certain investment quality; and investment pools as authorized by state law.

**(a) Custodial Credit Risk of Bank Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Fund's deposits may not be returned by the bank. The Fund does not have a deposit policy for custodial credit risk. At June 30, 2011, the Fund had deposits of \$1,710,410 that were exposed to custodial credit risk, as they were uninsured and uncollateralized.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

**(b) Custodial Credit Risk of Investments**

Custodial credit risk is the risk that, in the event of failure of the counterparty, the Fund will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Fund does not have a policy for custodial credit risk. As of June 30, 2011, the Fund had no investments subject to custodial credit risk.

**(c) Interest Rate Risk**

Interest rate risk is the risk that, over time, the value of investments will decrease as a result of an increase in interest rates. The Fund's investment policy does not specifically restrict investment maturities other than commercial paper, which can only be purchased with a 270-day maturity. The Fund's policy minimizes interest rate risk by requiring that the Fund attempt to match its investments with anticipated cash flow requirements. Unless related to a specific cash flow, the Fund is generally not permitted to directly invest in securities maturing more than 10 years from the original date of purchase. As of June 30, 2011, the maturities for the Fund's fixed-income investments are as follows:

	<u>Fair value</u>	<u>Investment maturities in years</u>	
		<u>Less than one year</u>	<u>One to five years</u>
Investments:			
U.S. government agency securities	\$ 185,270,962	—	185,270,962
Commercial paper	9,813,000	9,813,000	—
Money market	158,043,638	158,043,638	—
Total investments	<u>\$ 353,127,600</u>	<u>167,856,638</u>	<u>185,270,962</u>

**(d) Credit Risk**

Credit risk is the risk that the Fund will not recover its investments due to the inability of the counterparty to fulfill its obligation. The Fund limits its investments in commercial paper, mutual funds, and external investment pools that purchase commercial paper to the top two rating classifications issued by two nationally recognized statistical rating organizations.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

As of June 30, 2011, the credit quality ratings for the Fund's fixed-income investments are as follows:

<u>Investments</u>	<u>Fair value</u>	<u>Ratings</u>	
		<u>S&amp;P</u>	<u>Moody's</u>
U.S. government agency securities	\$ 64,070,919	AAAe	Aaa
U.S. government agency securities	19,904,289	AAAe	Aaae
U.S. government agency securities	15,059,447	AAAe	NR
U.S. government agency securities	62,968,377	AAA	Aaa
U.S. government agency securities	20,279,117	AAA	AAA
U.S. government agency securities	2,988,813	AAA	NR
Commercial paper	9,813,000	A-1	P-1
Money market	154,918,391	AAAm	Aaa-mf
Money market	87,334	AAAm	NR
Money market	3,037,913	NR	NR
Total investments	<u>\$ 353,127,600</u>		

**(e) Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the Fund's investment in a single issuer. The Fund's policy specifies a number of limitations to minimize concentration of credit risk, including prohibiting investing more than 5% of the portfolio in securities (other than U.S. government agencies, mutual funds, external investment pools, and other pooled investments) of any one issuer.

More than 5% of the Fund's investments are in Federal Home Loan Bank and Federal National Mortgage Association securities. These investments represent 12% and 36%, respectively, of the Fund's total investments as of June 30, 2011.

**(3) Restricted Assets**

Restricted assets, principally cash and investments, are available for debt service on revenue bonds and to provide funds for improvements, enlargements, extensions, and construction. In certain instances, minimum levels of assets are required by bond ordinance provisions or by Board of Water Commissioners' decree. These assets are maintained as follows: (1) With respect to the Bond and Interest Redemption Fund, after provision has been made for expenses of operation and maintenance of the System, a sum proportionately sufficient to provide for payment, when due, of the current principal and interest is set aside. The Bond Reserve Account is part of the Bond and Interest Redemption Fund, and the amounts credited to this account are to be used only to pay principal and interest on the bonds when current revenues are not sufficient. (2) With respect to the Extraordinary Repair and Replacement Reserve Fund, after meeting the requirements of the foregoing funds, monthly deposits in an amount equal to one-twelfth of 3% of the budgeted operation and maintenance expense of the System for the fiscal year must be set aside until the aggregate amount funded totals at least 15% of that year's budgeted operating and maintenance costs. These deposits are to be used for major unanticipated repairs and replacement to the

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

System with actual or anticipated cost exceeding \$1 million. Once this fund is fully funded, deposits required are amounts needed to maintain fully funded status. Borrowings of up to 50% of the balance in this fund on the first day of the related fiscal year are allowed for transfer to and use from the Improvement and Extension Fund. Any such borrowings must be repaid prior to any deposits being made to the Improvement and Extension Fund. (3) After the above deposits have been made, excess amounts may be deposited in the Improvement and Extension Fund, established for the payment of improvements, enlargements, repairs, extensions, or betterment to the System. (4) With respect to the Construction Fund, the portion of the proceeds of the sale of bonds for building or improving the System is deposited in this fund. A separate depository account is required for each series of bonds. Proceeds for construction purposes received from federal and state grants and other sources that restrict the use of such proceeds are also deposited into this account.

**(4) Capital Assets**

Capital asset activity for the year ended June 30, 2011 was as follows:

	<u>Balance, June 30, 2010</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance, June 30, 2011</u>
Nondepreciable assets:				
Land and land rights	\$ 12,110,899	—	—	12,110,899
Construction in progress	316,652,614	127,143,674	(56,175,703)	387,620,585
Total nondepreciable assets	<u>328,763,513</u>	<u>127,143,674</u>	<u>(56,175,703)</u>	<u>399,731,484</u>
Depreciable assets:				
Land improvements	61,913,042	5,669,730	(44,844)	67,537,928
Buildings and structures	2,104,363,462	2,760,739	(4,594,583)	2,102,529,618
Interceptors and regulators	433,913,914	821,992	(211,820,990)	222,914,916
Machinery, equipment, and fixtures	1,312,813,858	38,645,373	(3,351,374)	1,348,107,857
Total depreciable assets	<u>3,913,004,276</u>	<u>47,897,834</u>	<u>(219,811,791)</u>	<u>3,741,090,319</u>
Less accumulated depreciation:				
Land improvements	(27,432,516)	7,980,171	44,844	(19,407,501)
Buildings and structures	(486,805,243)	(44,095,360)	196,277	(530,704,326)
Interceptors and regulators	(110,000,280)	(799,512)	48,785,751	(62,014,041)
Machinery, equipment, and fixtures	(487,163,151)	(113,745,877)	1,347,544	(599,561,484)
Total accumulated depreciation	<u>(1,111,401,190)</u>	<u>(150,660,578)</u>	<u>50,374,416</u>	<u>(1,211,687,352)</u>
Net capital assets	<u>\$ 3,130,366,599</u>	<u>24,380,930</u>	<u>(225,613,078)</u>	<u>2,929,134,451</u>

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

Certain beginning balances have been reclassified as a result of changes in asset classifications to reflect a more accurate presentation. This affected the classification of accumulated depreciation which resulted in a positive increase in accumulated depreciation for land improvements. See note 17 regarding loss on disposal of the Oakland Macomb Interceptor District system.

**(5) Long-Term Obligations**

Changes in long-term obligations for the year ended June 30, 2011 were as follows:

	<b>Balance, June 30, 2010</b>	<b>Increase</b>	<b>Decrease</b>	<b>Balance, June 30, 2011</b>	<b>Amount due within one year</b>
Revenue bonds	\$ 2,367,205,000	—	(36,755,000)	2,330,450,000	38,265,000
Capital appreciation bonds	90,545,000	—	—	90,545,000	—
Discount on capital appreciation bonds	(28,363,463)	—	3,761,039	(24,602,424)	—
State revolving loans	529,739,187	34,821,349	(50,128,657)	514,431,879	34,679,000
Total revenue bonds	2,959,125,724	34,821,349	(83,122,618)	2,910,824,455	72,944,000
Add unamortized premiums	124,884,350	—	(7,464,136)	117,420,214	—
Less deferred amounts on refunding	(143,480,329)	—	9,433,962	(134,046,367)	—
Total revenue bonds, net	2,940,529,745	34,821,349	(81,152,792)	2,894,198,302	72,944,000
Pension obligation certificates 2005 series	32,746,252	—	(672,089)	32,074,163	1,035,281
Pension obligation certificates 2006 series	58,040,761	—	—	58,040,761	—
Less deferred amounts on refunding	1,080,919	—	(3,230)	1,077,689	—
Total pension obligation certificates, net	91,867,932	—	(675,319)	91,192,613	1,035,281
Other long-term liabilities:					
Capital lease	686,072	—	(655,538)	30,534	30,534
Accrued compensated absences	7,559,365	4,484,647	(4,120,387)	7,923,625	4,120,387
Accrued workers' compensation	3,710,000	1,218,824	(1,386,824)	3,542,000	667,000
Claims and judgments	908,466	1,500,000	(908,466)	1,500,000	—
Pollution remediation obligation	1,108,035	870,317	(1,005,239)	973,113	973,113
Accrued other postemployment benefits:					
OPEB obligation	30,452,039	22,518,969	(9,767,169)	43,203,839	—
Total other long-term liabilities	44,423,977	30,592,757	(17,843,623)	57,173,111	5,791,034
Total	\$ 3,076,821,654	65,414,106	(99,671,734)	3,042,564,026	79,770,315

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

**(6) Revenue Bonds Payable (Including State Revolving Loans)**

Revenue bonds payable were \$2,910,824,455 at June 30, 2011. Net revenues of the Fund are pledged to repayment of bonds. The following is a schedule of the revenue bonds payable at June 30, 2011:

Issue	Bond date	Amount issued	Range of interest rates	Maturity date	Outstanding balance at June 30, 2011
Series 1998-A	12/14/06	\$ 18,540,000	3.50% – 5.50%	07/01/11–17	\$ 16,555,000
Series 1998-A	12/14/06	49,075,000	5.25	07/01/18–23	49,075,000 c
Series 1998-B	12/14/06	18,750,000	3.50 – 5.50	07/01/11–17	16,840,000
Series 1998-B	12/14/06	48,770,000	5.25	07/01/18–23	48,770,000 c
Series 1999-A **	12/01/99	33,510,118	0.00	07/01/12–21	65,942,576
Series 2001-B	09/15/01	110,550,000	5.50	07/01/23–29	110,550,000
Series 2001-C-2	05/08/08	3,275,000	3.50 – 4.00	07/01/11–18	2,575,000
Series 2001-C-2	05/08/08	119,630,000	4.00 – 5.25	07/01/19–29	119,630,000 c
Series 2001-D	09/23/01	92,450,000	Variable (*)	07/01/32	72,450,000 c
Series 2001-E	05/08/08	136,150,000	5.75	07/01/24–31	136,150,000
Series 2003-A	05/22/03	158,000,000	3.20 – 5.00	07/01/11–13	53,570,000
Series 2003-A	05/22/03	441,380,000	3.50 – 5.50	07/01/14–32	221,155,000 c
Series 2004-A	01/09/04	101,435,000	5.00 – 5.25	07/01/11–24	80,695,000
Series 2005-A	03/17/05	3,765,000	3.25 – 3.70	07/01/11–15	3,075,000
Series 2005-A	03/17/05	269,590,000	3.75 – 5.125	07/01/16–34	236,770,000 c
Series 2005-B	03/17/05	40,215,000	3.40 – 5.50	07/01/12–22	40,215,000
Series 2005-C	03/17/05	22,065,000	5.00	07/01/11–15	19,505,000
Series 2005-C	03/17/05	41,095,000	5.00	07/01/16–25	41,095,000 c
Series 2006-A	05/08/08	123,655,000	5.50	07/01/34–36	123,655,000
Series 2006-B	08/10/06	11,850,000	4.00 – 5.00	07/01/11–16	9,330,000
Series 2006-B	08/10/06	238,150,000	4.25 – 5.00	07/01/17–36	238,150,000 c
Series 2006-C	08/10/06	8,495,000	5.25	07/01/16	8,495,000
Series 2006-C	08/10/06	18,065,000	5.00	07/01/17–18	18,065,000 c
Series 2006-D	12/14/06	370,000,000	Variable *	07/01/11–32	360,140,000 c
Bonds remarketed in 2009:					
Series 2001-C-1	06/05/09	6,360,000	5.25	07/01/11–19	5,430,000
Series 2001-C-1	06/05/09	148,510,000	6.50 – 7.00	07/01/20–27	148,510,000 c
Series 2003-B	06/05/09	150,000,000	7.50	07/01/32–33	150,000,000 c
Total revenue bonds payable					<u>\$ 2,396,392,576</u>

\* Interest rates are reset periodically at the stated current market interest rate.

\*\* Bonds are capital appreciation bonds. The outstanding balance represents the discounted present value.

c Indicates bonds are callable under terms specified in the indenture, all other bonds are noncallable.



**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

The following is a schedule of the state revolving loans payable at June 30, 2011:

Issue	Bond date	Amount issued	Range of interest rates	Maturity date	Outstanding balance at June 30, 2011
Series 1992-A-SRF	06/25/92	\$ 4,360,000	2.000%	04/01/11-13	\$ 515,000
Series 1992-B-SRF	09/10/92	1,915,000	2.000	10/01/11-13	340,000
Series 1993-B-SRF	09/30/93	6,603,996	2.000	10/01/11-14	1,520,000
Series 1997-B-SRF	09/30/97	5,430,174	2.250	10/01/11-18	2,440,000
Series 1999-SRF-1	6/24/99	21,475,000	2.500	04/01/11-20	10,985,000
Series 1999-SRF-2	09/30/99	46,000,000	2.500	10/01/11-22	30,300,000
Series 1999-SRF-3	09/30/99	31,030,000	2.500	10/01/11-20	17,445,000
Series 1999-SRF-4	09/30/99	40,655,000	2.500	10/01/11-20	22,850,000
Series 2000-SRF-1	03/30/00	53,475,000	2.500	10/01/11-22	25,947,995
Series 2000-SRF-2	09/28/00	64,401,066	2.500	10/01/11-22	42,256,066
Series 2001-SRF-1	06/28/01	82,200,000	2.500	10/01/11-24	61,690,000
Series 2001-SRF-2	12/20/01	59,850,000	2.500	10/01/11-24	44,925,000
Series 2002 SRF-1	06/27/02	18,985,000	2.500	04/01/11-23	12,495,000
Series 2002-SRF-2	06/27/02	1,545,369	2.500	04/01/11-23	1,005,369
Series 2002-SRF-3	12/19/02	31,549,466	2.500	10/01/11-24	21,889,466
Series 2003-SRF-1	06/28/03	48,520,000	2.500	10/01/11-25	38,560,000
Series 2003-SRF-2	09/25/03	25,055,370	2.500	04/01/11-25	18,680,370
Series 2004 SRF-1	06/24/04	2,910,000	2.125	10/01/11-24	2,160,000
Series 2004 SRF-2	06/24/04	18,353,459	2.125	04/01/11-25	13,588,459
Series 2004 SRF-3	06/24/04	12,722,575	2.125	04/01/11-25	9,417,575
Series 2007 SRF-1	09/20/07	138,152,736	1.625	10/01/11-29	131,002,736
Series 2009 SRF-1	04/17/09	14,518,609	2.500	04/01/11-30	2,673,609
Series 2010 SRF-1	01/22/10	5,011,234	2.500	04/01/12-31	1,745,234
Total state revolving loans payable					<u>\$ 514,431,879</u>

The State Revolving Fund Bonds are issued as part of the State of Michigan's Revolving Fund Loan Program. As the System draws additional amount from time to time hereafter, the outstanding principal amounts of such bonds will correspondingly increase. All loans are callable under the terms specified in the loan agreements.

As of June 30, 2011, aggregate debt service requirements of the Fund's debt (fixed-rate and variable-rate) and net receipts/payments on associated hedging derivative instruments are as follows. These amounts assume that current interest rates on variable-rate bonds and the current reference rates of hedging derivative instruments will remain the same for their term. As these rates vary, interest payments on variable-rate bonds and net receipts/payments on the hedging derivative instruments will vary. Refer to note 9 for information on derivative instruments.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

	<u>Principal*</u>	<u>Interest</u>	<u>Hedging derivatives, net</u>	<u>Total requirements</u>
Year(s) ending June 30:				
2012	\$ 72,944,000	121,983,408	15,924,006	210,851,414
2013	76,575,000	119,384,520	15,660,828	211,620,348
2014	79,060,000	117,110,008	15,396,817	211,566,825
2015	81,413,609	113,873,157	15,374,318	210,661,084
2016	83,255,000	111,953,458	15,350,817	210,559,275
2017 – 2021	459,281,234	515,356,487	76,367,929	1,051,005,650
2022 – 2026	520,170,300	428,518,343	73,874,298	1,022,562,941
2027 – 2031	634,442,736	314,977,916	53,121,941	1,002,542,593
2032 – 2036	751,330,000	170,625,264	10,270,106	932,225,370
2037	176,955,000	9,389,000	—	186,344,000
	<u>\$ 2,935,426,879</u>	<u>2,023,171,561</u>	<u>291,341,060</u>	<u>5,249,939,500</u>

\* The future principal payments exceed the bonds payable balance by \$24,602,424 at June 30, 2011 because the future principal payments on capital appreciation bonds are greater than the carrying value of those bonds. The balance of the capital appreciation bonds will increase each year, until maturity, through accretion.

**(a) Issuance of Revenue Bonds**

The City received loans from the State of Michigan Revolving Loan Fund totaling \$34,821,349 during the year ended June 30, 2011. The proceeds of the loans were used to pay costs of acquiring, constructing extensions, and making certain repairs and improvements to the System. At June 30, 2011, \$46,022,421 in bonds were authorized and unissued.

**(b) Defeased Debt**

In prior years, the Fund defeased certain revenue bonds by placing the proceeds of new revenue bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 30, 2011, \$329,420,000 of bonds outstanding are considered defeased.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

**(c) Capital Leases**

The Fund has entered into a lease agreement as lessee for financing the purchase of certain computer equipment. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. The future minimum lease obligations and the net present value as of June 30, 2011 are as follows:

Year ending June 30:		
2012	\$	30,598
Total minimum lease payments		30,598
Less amount representing interest		(64)
Present value of minimum lease payments	\$	30,534

**(d) Pledges of Future Revenue**

The Fund has pledged substantially all revenue of the Sewage Disposal Fund, net of operating expenses, to repay the above sewer revenue bonds and state revolving loans. Proceeds from the bonds provided financing for the construction of the System. The bonds are payable solely from the net revenues of the System. The remaining principal and interest to be paid on the bonds is \$5,249,939,500. During the current year, net revenues of the System were \$179,908,332 compared to the amount pledged for annual debt requirements of \$210,851,414. In addition, the Fund has approximately \$123 million in bond and interest reserves on hand at June 30, 2011.

**(7) Pension Obligation Certificates (POCs)**

The Detroit Retirement Systems Funding Trust issued POCs for the purpose of funding certain unfunded accrued actuarial liabilities (UAAL) of the two retirement systems of the City, which include the General Retirement System (GRS) and the Police and Fire Retirement System (PFRS). The GRS includes employees and retirees of certain governmental funds, proprietary funds (Transportation Fund, Sewage Disposal Fund, and Water Fund) and the Detroit Public Library, a discretely presented component unit of the City.

A trust was created by the General Retirement System Service Corporation (GRSSC) and the Police and Fire Retirement System Service Corporation (PFRSSC), both blended component units of the City. The City entered into service contracts with the GRSSC and PFRSSC to facilitate the transaction.

The POCs were allocated to the governmental activities and the Transportation Fund, Sewage Disposal Fund, and Water Fund based on those funds portion of the overall UAAL liquidated by the use of the POCs net proceeds. Since the Detroit Public Library is a discretely presented component unit, its prorated

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

portion of the POCs liability assumed was included in the balance of the POCs obligation recorded in the governmental activities.

The Fund's portion of future principal and interest amounts for the POCs as of June 30, 2011 is as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Hedging derivatives, net</u>	<u>Total</u>
Year(s) ending June 30:				
2012	\$ 1,035,281	2,368,586	2,828,257	6,232,124
2013	1,417,492	2,322,485	2,828,257	6,568,234
2014	1,818,721	2,258,655	2,828,257	6,905,633
2015	2,041,421	2,175,667	2,828,257	7,045,345
2016	2,266,883	2,081,496	2,828,257	7,176,636
2017 – 2021	14,143,936	8,682,969	13,983,910	36,810,815
2022 – 2026	18,116,900	5,561,082	13,040,721	36,718,703
2027 – 2031	24,039,139	3,647,991	8,962,872	36,650,002
2032 – 2035	25,235,151	2,232,739	1,770,955	29,238,845
Total	<u>\$ 90,114,924</u>	<u>31,331,670</u>	<u>51,899,743</u>	<u>173,346,337</u>

**(8) Risk Management**

The Fund is exposed to various types of risk of loss including torts; theft of, damage to, or destruction of assets; errors or omissions; job-related illnesses or injuries to employees; natural disasters; and environmental occurrences. The Fund is self-insured for losses such as workers' compensation, legal, disability benefits, and vehicular liabilities. Also included are risk of loss associated with providing health, dental, and life insurance benefits to employees and retirees.

The Fund, through the City, provides health and dental insurance benefits to employees and retirees through self-insured health plans that are administered by third-party administrators. The Fund does not purchase excess or stop-loss insurance for its self-insured health plans.

The Fund purchases public official liability insurance, property insurance for certain properties, and general liability insurance for accidents occurring at certain properties. The Fund assumes a \$250,000 self-insured retention for any one loss or occurrence under its self-insured public official liability program. The Fund purchases excess liability insurance for its general liability for certain properties that provides per occurrence and aggregate protection. The Fund is fully self-insured for environmental-related liabilities and purchases no excess environmental liability insurance.

There were no significant changes in the insurance coverage from coverage provided in the prior year for any of the above-described risks.

A liability for claims is reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of recent claim settlement trends including

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

frequency and amount of payouts and other economic and social factors. The claim liabilities also include estimated costs for claim administration fees and outside legal and medical assistance costs.

Changes in the balance of claim liabilities for the years ended June 30, 2011 and 2010 are as follows:

	<b>2011</b>	<b>2010</b>
Balance at beginning of year	\$ 4,618,466	4,553,994
Current year claims and changes in estimates	2,718,824	1,126,518
Claims payments	(2,295,290)	(1,062,046)
Balance at end of year	\$ 5,042,000	4,618,466

**(9) Derivative Instruments**

The table below summarizes derivative instrument activity during the reporting period and balances at the end of the period:

	Changes in fair value		Fair value at June 30, 2011		Notional amount
	Classification	Amount	Classification	Amount	
Cash flow hedges:					
Pay-fixed interest rate swaps	Deferred outflows	\$ 10,349,948	Long-term liabilities	\$ (75,864,488)	481,541,660
Investment derivatives:					
Pay-fixed interest rate swaps	Interest and investment earnings	3,935,860	Long-term liabilities	(135,786,607)	756,725,000
Investment derivatives:					
Pay-floating interest rate swaps	Interest and investment earnings	(538,609)	Long-term assets	14,408,688	247,725,000

The fair values of the interest rate swaps were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps.

**(a) Objectives**

In order to better manage its interest rate exposure and to reduce the overall costs of its financings, the Fund has entered into two separate pay-fixed, receive-variable interest rate swaps. The Fund is also allocated a portion of the City's four separate pay-fixed, receive-variable interest rate swaps related to the POCs and the GRS.

In addition to the interest rate swaps described above, the Fund entered into two swaptions in conjunction with the termination of two previous interest rate swaps. Specifically, the Fund entered into two interest rate swaps in November 1998 and one interest rate swap in May 2003 related to the issuance of variable-rate sewage bonds. Those interest rate swap agreements included provisions that

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

allowed for the counterparty to put the Fund into a swaption arrangement upon termination. When the sewer variable-rate bonds were restructured (two in December 2006 and one in June 2009) to fixed-rate bonds, the interest rate swaps were terminated, and the counterparty executed the swaptions. The swaptions give the counterparty the option to make the Fund enter into a pay-variable, receive-fixed interest rate swap. If the option is exercised, the Fund may consider the potential to issue variable-rate-refunding bonds and terminate the swaptions, but it is not committed to doing so.

**(b) Terms**

Certain key terms and fair values relating to the outstanding hedging and investment derivative instruments are presented below:

Associated financing issue	Notional amount (1)	Effective date	Rate paid	Rate received	Fair value	Swap termination date	Final maturity of bonds
Hedging derivatives cash flow hedges,							
pay-fixed interest rate swaps:							
Sewage 2001 D-2	\$ 72,450,000	01/01/2012	4.83%	SIFMA (2)	\$ (14,352,295)	07/01/2032	07/01/2032
Sewage 2006-D	360,140,000	12/14/2006	4.11	67% of LIBOR + 0.60%	(46,830,988)	07/01/2032	07/01/2032
Pension obligation certificates:							
Taxable certificate of participation SBSFPC-0009 (3)	16,668,987	06/12/2006	6.36	3-MTH LIBOR + 0.34%	(5,129,193)	06/15/2034	06/15/2034
Taxable certificate of participation SBSFPC-0012 (3)	7,806,843	06/12/2006	6.32	3-MTH LIBOR + 0.30%	(2,210,565)	06/15/2029	06/15/2029
Taxable certificate of participation 37380341 (3)	16,668,987	06/12/2006	6.36	3-MTH LIBOR + 0.34%	(5,130,611)	06/15/2034	06/15/2034
Taxable certificate of participation 37380351 (3)	7,806,843	06/12/2006	6.32	3-MTH LIBOR + 0.30%	(2,210,836)	06/15/2029	06/15/2029
Total	<u>\$ 481,541,660</u>				<u>\$ (75,864,488)</u>		
Investment derivatives pay-fixed interest rate swaps:							
Sewage 2001 C-2	\$ 122,725,000	10/23/2001	4.47%	SIFMA (2)	\$ (25,911,305)	07/01/2029	07/01/2029
Sewage 2006-A	125,000,000	08/10/2006	4.55	SIFMA (2)	(25,358,438)	07/01/2036	07/01/2036
Sewage hedge swap	56,250,000	07/01/2012	4.93	SIFMA (2)	(13,920,020)	07/01/2039	N/A
Sewage hedge swap	168,750,000	07/01/2012	5.06	SIFMA (2)	(53,949,981)	07/01/2039	N/A
Sewage 1998-A	67,100,000	07/01/2008	SIFMA (2) + 0.0%	4.51%	(1,328,627)	07/01/2023	N/A
Sewage 1998-B	66,900,000	07/01/2008	SIFMA (2) + 0.0%	4.51	(1,318,112)	07/01/2023	N/A
Sewage 2003-B	150,000,000	06/18/2009	SIFMA (2) - 0.10%	3.54	(14,000,124)	07/01/2033	N/A
Total	<u>\$ 756,725,000</u>				<u>\$ (135,786,607)</u>		
Pay-floating interest rate swaps:							
Sewage 2001 C-2 offsetting swap	\$ 122,725,000	05/08/2008	SIFMA (2) + 0.0%	3.58%	\$ 7,007,715	07/01/2029	7/1/2029
Sewage 2006-A offsetting swap	125,000,000	05/07/2008	SIFMA (2) + 0.0%	3.69	7,400,973	07/01/2036	7/1/2036
Total	<u>\$ 247,725,000</u>				<u>\$ 14,408,688</u>		

- (1) Notional amount balance as of June 30, 2011.  
(2) The Securities Industry and Financial Markets Association Municipal Swap Index™.  
(3) Denotes the System's allocation of the associated notional amount.

**(c) Credit Risk**

Credit risk can be measured by actual market value exposure or theoretical exposure. When the fair value of any swap has a positive market value, then the Fund is exposed to the actual risk that the counterparty will not fulfill its obligations. As of June 30, 2011, the Fund had no net exposure to actual credit risk on its hedging derivatives or its investment derivatives (without regard to collateral or other security arrangements) for any of its counterparties. The table below shows the credit quality

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

ratings of the counterparties to each swap. The Fund uses six different counterparties, as one way of diversifying its credit risk. In addition, the swap agreements contain varying collateral agreements with the counterparties. The swaps require full collateralization of the fair value of the swap should the counterparty's credit rating fall below certain rating levels by Fitch Ratings, Standard & Poor's (S&P), and/or Moody's Investors Service (Moody's). Collateral on all swaps is to be in the form of cash or U.S. government securities held by a third-party custodian. The Fund has not calculated theoretical credit exposure.

<u>Counterparty</u>	<u>S&amp;P</u>	<u>Moody's</u>
Citigroup Financial Products, Inc. Guaranteed by Citigroup Global Markets Holdings, Inc.	A+	A3
JPMorgan Chase Bank, N.A.	AA-	Aa1
Loop Financial Products Credit Support provided by Deutsche Bank AG	A+	Aa3
Morgan Stanley Capital Services, Inc.	A	A2
SBS Financial Products Company, LLC Credit Support provided by Merrill Lynch Capital Services, Inc. and guaranteed by Merrill Lynch & Co.	A	A2
UBS, AG	A+	Aa3

**(d) Interest Rate Risk**

All hedging derivatives are pay-fixed, receive-variable, cash flow hedges hedging a portion of the Fund's variable-rate debt. The Fund believes it has significantly reduced interest rate risk attributable to the principal amount being hedged by entering into interest rate swaps.

There are nine investment derivatives in the portfolio. Two of the investment derivatives that are pay-fixed, receive-floating swaps have offsetting receive-fixed, pay-floating swaps that serve to remove the interest rate risk of the change in the floating rate index. Five of the investment derivatives are pay-fixed, receive-floating swaps and are subject to changing cash flows as the variable index changes; however, these five derivatives are not effective as of June 30, 2011.

**(e) Basis Risk**

The Fund is exposed to basis risk when the variable interest received on a swap is based on a different index than the variable interest rate to be paid on the associated variable-rate debt obligation. At June 30, 2011, the associated debt used the same index for all Securities Industry and Financial Markets Association Municipal Swap Index (SIFMA) and the POCs (based on LIBOR) in the table above. As a result, there is no significant exposure to basis risk as of June 30, 2011.

**(f) Termination Risk**

The Fund or counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract. In such cases, the Fund may owe or be due a termination payment depending on the fair value of the swap at that time. The termination payment due to a counterparty

**CITY OF DETROIT**  
**SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

may not be equal to the fair value. If any of the swaps were terminated, the associated variable-rate financings would no longer carry synthetic interest rates.

For the swaps associated with the Sewage 2001 C-2 and Sewage 2001 C-2 Offsetting (mirror) issuances, the Fund pays a lower fixed rate in exchange for granting the counterparty a special termination option. Under this option, the counterparty can terminate the swap without payment if SIFMA averages 7% or higher for a consecutive 180-day period. The termination provision for both swaps was effective after January 1, 2010.

In light of recent debt rating declines of the City, in concert with falling ratings of the City's Swap Agreement Insurers, a risk of a Swap Agreement Termination exists related to the Swap Agreements issued in conjunction with the issuance of the General Retirement and Police and Fire Retirement Systems Trusts' Pension Obligation Certificates. As of June 30, 2011, the City had eight such interest rate exchange agreements (the Swap Agreements) in effect. With the Swap Agreements, the City maintains a potential payable to the Swap Agreements' Counterparty should certain termination events occur. Potential termination events in the original Swap Agreements included cases where the POCs ratings were withdrawn, suspended, or downgraded below "Baa3" (or equivalent) or if the Swap Insurers' ratings fell below an "A3" (or equivalent) rating.

On January 8, 2009, the City received formal notice from the Swap Counterparty to four of the eight Swap Agreements stating that an event had occurred, which, if not cured by the City, would constitute an Additional Termination Event. On January 14, 2009, the City also received formal notice from the Swap Counterparty to the four remaining Swap Agreements, stating that the applicable Swap Insurers had been downgraded below the thresholds set forth in the Swap Agreements. Under the Swap Agreements, such Swap Insurer downgrades, coupled with the downgrades of the POCs, if not cured by the City, constitute an Additional Termination Event. In June 2009, the City and the Counterparties agreed to an amendment to the Swap Agreements, and thereby eliminating the Additional Termination Event and the potential for an immediate demand for payment to the Swap Counterparties. As part of the amended Swap Agreements, the Counterparties waived their right to termination payments. Additionally, the City now directs its Wagering Tax revenues to a Trust as collateral for the quarterly payment to the Counterparties, increased the Swap rate by 10 basis points effective July 1, 2010, and agreed to other new termination events. The termination events under the amended Swap Agreements include a provision for the Counterparties to terminate the amended Swap Agreements if certain coverage levels of the Wagering Taxes over the required quarterly payment are not met or if POCs ratings are withdrawn, suspended, or downgraded below "Ba3" (or equivalent). Should such Termination Events occur in connection with these Swap Agreements, and not be cured, the City's obligations to the Counterparties could increase significantly and there is some risk that the City may not be able to meet the cash demands under the terms of the amended Swap Agreements.

**(g) Rollover Risk**

The Fund is exposed to rollover risk on swaps that mature or may be terminated prior to the maturity of the associated financings. When these swaps terminate, or in the case of the termination option, if the counterparty exercises its option, the Fund will not realize the synthetic rate offered by the swaps



**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

on the underlying issues. The Fund is exposed to rollover risk on the GRS swaps should they be terminated prior to the maturity of the associated financings (POCs).

**(h) Foreign Currency Risk**

All derivatives are denominated in U.S. dollars, and therefore, the Fund is not exposed to foreign currency risk.

**(i) Market Access Risk**

The Fund is exposed to market access risk on swaps in the event it will not be able to enter credit markets or in the event the credit will become more costly.

**(10) Employee Benefit Plan**

Substantially, all City employees, including Fund employees, are covered by a single-employer plan composed of a defined benefit with an optional employee-contributed annuity through the GRS. The GRS pays a monthly pension to qualified individuals upon retirement. The amount is based upon a combination of years of service and annual salary.

**(a) Plan Description**

The GRS is administered in accordance with the City Charter and union contracts, which assign the authority to establish and amend contributions and benefit provisions to the GRS's board of trustees. The GRS issues separate, stand-alone financial statements annually. Copies of these financial statements can be obtained at the Coleman A. Young Municipal Center, 2 Woodward Avenue, Room 908, Detroit, Michigan 48226.

**(b) Funding Policy**

The GRS funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate sufficient assets to pay benefits when due. The contribution requirements are established and may be amended by the GRS's board of trustees based on information provided by the GRS's consulting actuary. The City's contribution is set by the City Council in conjunction with its approval of the City's annual budget based on information provided by the GRS's consulting actuary.

The recommended contribution rate is determined by the GRS's consulting actuary using the entry age normal actuarial cost-funding method. Significant actuarial assumptions used to compute contribution requirements are the same as those used to compute the actuarial accrued liability.

Based upon the June 30, 2009 actuarial valuation, the actuarial required contribution rate for the Fund was 19.63% of covered payroll for the year ended June 30, 2011. Contributions for the Fund were \$7,684,559 for the year ended June 30, 2011.

Employees may also elect to contribute (a) 0%, (b) 3% of annual compensation up to the Social Security wage base and 5% of any excess over that, (c) 5%, or (d) 7% toward annuity savings.

**CITY OF DETROIT**  
**SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

Contributions are voluntary for all union and nonunion employees. Contributions received from Fund employees were \$2,696,074 during the year ended June 30, 2011.

The contribution requirements of plan members and the City are established and may be amended by the board of trustees in accordance with the City Charter, union contracts, and plan provisions. Members may retire with full benefits after attaining 30 years of service; age 55 with 30 years of service if hired after January 1, 1996; age 60 with 10 years of service; or age 65 with 8 years of service. Employees may retire after 25 years of service and collect an actuarially reduced retirement benefit. Monthly pension benefits, which are subject to certain minimum and maximum amounts, are determined according to fixed rates per year of credited service. Members of the GRS who separated prior to July 1, 1981, met the age and service requirements, and who did not withdraw their accumulated annuity contributions are generally eligible for a pension at the time they would have been eligible had they continued in City employment. Members who separate after July 1, 1981 are not required to leave their accumulated annuity contributions in the System. Pension benefits for all members of the GRS are increased annually by 2.25% of the original pension.

The annual pension cost and the change in net pension asset allocated to the Fund for the year ended June 30, 2011 are as follows:

Annual required contributions	\$ 11,016,094
Interest on net pension asset	(6,987,961)
Adjustment to annual required contribution	<u>5,236,793</u>
Annual pension cost	9,264,926
Contributions made (employer)	<u>7,684,559</u>
Change in net pension asset	(1,580,367)
Net pension asset, beginning of year	<u>88,455,199</u>
Net pension asset, end of year	<u><u>\$ 86,874,832</u></u>

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

The actuarial methods and significant assumptions used to determine the annual required contributions (ARCs) for the year ended June 30, 2011 were as follows:

Valuation date	June 30, 2009
Actuarial cost method	Entry age
Amortization method	Level percent
Remaining amortization period for unfunded accrued liabilities	30 years
Asset valuation method	5-year smoothed market
Actuarial assumptions:	
Investment rate of return	7.90%
Projected salary increases*	4.00% – 8.90%
Cost-of-living adjustments	2.25%

\* Includes inflation rate of 4%.

(c) ***Three-Year Trend Information***

	<u>Fiscal year ended</u>		<u>Annual pension cost (APC)</u>		<u>Percentage of APC contributed</u>		<u>Net pension asset</u>
GRS	June 30, 2011	\$	9,264,926	83%	\$	86,874,832	
	June 30, 2010		3,321,256	135		88,455,199	
	June 30, 2009		2,327,274	222		87,286,336	

(d) ***Funded Status and Funding Progress***

As of June 30, 2010, the most recent actuarial valuation date, the GRS plan was 87% funded. The actuarial accrued liability for benefits to all City employees participating in GRS was \$3,719,586,762 and the actuarial value of assets was \$3,238,130,553, resulting in an UAAL of \$481,456,209. Of this amount, it was estimated that 13% is attributable to the Fund. The covered payroll (annual payroll of all City employees covered by the plan) was \$334,343,506 and the ratio of the UAAL to covered payroll was 144%. The covered payroll for employees of the Fund was \$51,012,560.

A schedule of funding progress, which presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits, is included in the City's comprehensive annual financial report.

(e) ***Administrative Expenses***

Actuarial investment management and bank trustee fees and expenses are included in the GRS plan's administrative expenses when incurred. In addition, the GRS plan's administrative salary, rent,

**CITY OF DETROIT**  
**SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

accounting services, duplicating, telecommunications, and travel expenses are included in the GRS plan's administrative expenses when incurred.

**(11) Other Postemployment Benefits**

**(a) Plan Description**

The employees of the Fund participate in the Employee Health and Life Insurance Benefit Plan (Benefit Plan), which is a single-employer defined benefit plan administered by the City and City's retirement systems. The Benefit Plan provides hospitalization, dental care, vision care, and life insurance to all officers and employees of the City who were employed on the day preceding the effective date of the Benefit Plan and who continue in the employ of the City on and after the effective date of the Benefit Plan. Retirees are allowed to enroll in any of the group plans offered by the City to active employees. The City provides healthcare coverage for substantially all retirees in accordance with terms set forth in union contracts or provisions found in Section 13, Article 8 of the Code of Ordinances.

The healthcare benefit eligibility conditions for Fund employees hired before 1995 are 30 years of creditable service or age 60 and 10 years of creditable service or age 65 and 8 years of creditable service. The healthcare benefit eligibility conditions for Fund employees hired on after 1995 are age 55 and 30 years of creditable service, or age 60 and 10 years of creditable service or age 65 and 8 years of creditable service. The City provides full healthcare coverage to Fund employees who retired prior to January 1, 1984, except for the Master Medical benefit that was added on to the coverage after that date. The Fund pays up to 90% of healthcare coverage if retired after January 1, 1984; however, for Fund employees who retired between January 1, 1984 and June 30, 1994, the retiree share has been reduced by 50% by appropriations from City Council. The Fund also pays healthcare coverage for the spouse, under the same formulas noted above, as long as the spouse continues to receive a pension. The Fund does not pay healthcare coverage for a new non-City retiree spouse. Dental and vision coverage is provided for the retiree and the spouse.

The City does provide healthcare coverage to Fund employees that opt for early retirement. For Fund employees hired before 1995, the healthcare benefit eligibility conditions are 25 years of creditable service and employees hired after 1995 is age 55 and 25 years of creditable service. The coverage begins when the retiree would have been eligible for normal retirement. The Fund pays up to 90% of healthcare coverage for the retiree and the spouse. The Fund pays up to 90% of healthcare coverage for the spouse as long as the spouse continues to receive a pension. The City does not pay for healthcare coverage for a new non-City retiree spouse. Dental and vision coverage is provided for the retiree and the spouse.

The City also provides healthcare coverage to Fund employees who meet certain healthcare benefit eligibility conditions at reduced rates for those that retire under the Deferred Retirement Benefits (Vested), the Death-in-Service Retirement Benefits Duty and Non-Duty Related, and the Disability Retirement Benefits Duty and Non-Duty Related. Complementary healthcare coverage is provided by the City for those Fund retirees that are Medicare-Eligible. Fund retirees who opt out of the retiree healthcare coverage may obtain coverage at a later date.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

In addition to healthcare coverage, the City allows Fund retirees to continue life insurance coverage under the Group Insurance Protection Plan offered to active employees in accordance with Section 13, Article 9 of the Code of Ordinances. The basic life insurance coverage for Fund employees is based on the employee's basic annual earnings to the next higher thousand dollars. The life insurance benefit amounts range from \$3,750 to \$12,500.

The Supplemental Death Benefit Plan (Supplemental Plan) is a prefunded single-employer defined benefit plan administered by the Employee Benefits Board of Trustees. The money is held in the City of Detroit Employee Benefit Trust and the City uses the trust fund to account for the Supplemental Plan. In accordance with Section 13, Article 8 of the Code of Ordinances, effective July 1, 1999 and prior to the member's retirement from the City, a death benefit of \$10,000 will be paid. After retirement of the member from the City, the amount of death benefit paid is based upon the retiree's years of City service ranging from \$1,860 (for ten (10) or less years of service) to \$3,720 (for thirty (30) years of service). For years of service beyond thirty (30) years, ninety-three dollars (\$93) will be added per year for each additional year of service.

There were 793 retirees eligible for benefits, as of June 30, 2010, the date of the most recent actuarial valuation. These plans do not issue separate financial statements.

**(b) Funding Policy**

**Employee Health and Life Insurance Benefit Plan** – The cost of benefits for the Benefit Plan, which is financed on a pay-as-you-go basis, for the year ended June 30, 2011 for the Fund retirees is as follows:

<u>Benefits</u>	<u>City cost</u>	<u>Retiree cost</u>	<u>Total cost</u>
Hospitalization	\$ 9,184,057	1,006,763	10,190,820
Dental	480,378	—	480,378
Vision	75,850	—	75,850
Life insurance	14,273	1,646	15,919
	<u>\$ 9,754,558</u>	<u>1,008,409</u>	<u>10,762,967</u>

**Supplemental Death Benefit Plan** – The cost of benefits for the Supplemental Plan, which is a prefunded plan and the funds are held in the City of Detroit Employee Benefit Trust, for the year ended June 30, 2011 for the Fund retirees is as follows:

<u>Benefit</u>	<u>City cost</u>	<u>Retiree cost</u>	<u>Total cost</u>
Supplemental death benefit plan	\$ 12,661	1,497	14,158
Total	<u>\$ 12,661</u>	<u>1,497</u>	<u>14,158</u>

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

The City of Detroit Employee Death Benefit Trust paid death benefits in the amount of \$100,599 for Fund retirees for the year ended June 30, 2011.

**(c) Annual OPEB Costs and Net OPEB Obligation**

The Fund's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the Fund's annual OPEB cost for the year ended June 30, 2011, the amount actually contributed to the plans, and changes in the Fund's OPEB obligation for the retirees of the Fund:

	<b>Employee health and life insurance benefit plan</b>	<b>Supplemental death benefit plan</b>	<b>Total</b>
Annual required contribution (ARC)	\$ 22,224,712	90,886	22,315,598
Interest on net OPEB obligation	1,216,653	1,786	1,218,439
Adjustment to ARC	(1,013,877)	(1,191)	(1,015,068)
Annual OPEB cost (expense)	22,427,488	91,481	22,518,969
Contributions made	(9,754,558)	(12,611)	(9,767,169)
Changes in net OPEB obligation	12,672,930	78,870	12,751,800
Net OPEB obligation, beginning of year	30,416,317	35,722	30,452,039
Net OPEB obligation, end of year	\$ 43,089,247	114,592	43,203,839

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

The annual OPEB cost, the percentage of annual OPEB cost contributed to each plan, and the net OPEB obligation for the three most recent fiscal years ended June 30 for the retirees of the Fund were as follows:

	<u>Year ended</u>	<u>Annual OPEB cost</u>	<u>Actual contributions</u>	<u>Percentage of annual OPEB cost contributed</u>	<u>Net OPEB obligation</u>
Employee health and life insurance benefit plan	June 30, 2011	\$ 22,427,488	9,754,558	43.5%	\$ 43,089,247
	June 30, 2010	20,826,768	8,334,710	40.1	30,416,317
	June 30, 2009	16,999,991	7,941,293	46.7	17,924,259
Supplemental death benefit plan	June 30, 2011	\$ 91,481	12,611	13.8	\$ 114,592
	June 30, 2010	47,940	12,398	25.9	35,722
	June 30, 2009	11,479	13,932	121.4	180

**(d) Funded Status and Funding Progress**

**Employee Health and Life Insurance Benefit Plan (Benefit Plan)** – As of June 30, 2009, the most recent actuarial valuation date for the Benefit Plan, the actuarial accrued liability for benefits related to all City employees was \$4,971,236,281, and the actuarial value of assets was \$0, resulting in an UAAL of \$4,971,236,281. The covered payroll (annual payroll of all active City employees covered by the plan) was \$591,242,616 and the ratio of the UAAL to the covered payroll was 841%. The funded status related to the retirees of the Fund was not available.

**Supplemental Death Benefit Plan (Supplemental Plan)** – As of June 30, 2010, the most recent actuarial valuation date for the Supplemental Plan, the actuarial accrued liability for benefits related to all City employees was \$35,186,590 and the actuarial value of assets was \$24,067,628, resulting in an UAAL of \$11,118,962. The covered payroll (annual payroll of all active City employees covered by the plan) was \$567,288,051 and the ratio of the UAAL to the covered payroll was 1.9%.

Actuarial valuations of the ongoing plans involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**(e) Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

The actuarial methods and significant assumptions used to determine the annual required contributions for the year ended June 30, 2011 were as follows:

	<b>Employee health and life insurance benefit plan</b>	<b>Supplemental death benefit plan</b>
Valuation date	June 30, 2009	June 30, 2010
Actuarial cost method	Individual entry age	Individual entry age
Amortization method	Level percent	Level percent
Remaining amortization period for UAAL	30 years, open basis	30 years, open basis
Asset valuation method	N/A	4-year smoothed market
Actuarial assumptions:		
Investment rate of return	4.0%	5.0%
Projected salary increases*	4.0	N/A
Healthcare cost trend rate	9.0% for 2010, grading down to 4.0% in 2019 and beyond	N/A

\* Includes inflation rate of 4%.

In the June 30, 2010 actuarial valuation for the Supplemental Death Benefit Plan, the mortality tables used by the City's plan to evaluate death benefits to be paid for Fund retirees was 120% of the RP 2000 Combined Male and 120% of the RP 2000 Combined Female table setback 2 years. The City's plan used an annual rate of retirement of 50%, initially, reduced to an ultimate rate of 20% after age 70 for General City.



**CITY OF DETROIT  
SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

**(12) Due from (to) Other Funds**

During the course of operations, numerous transactions occur between individual funds and other City funds for goods provided or services rendered. Related receivables and payables are classified as “due from other funds” or “due to other funds,” respectively, on the statement of fund net assets, will be settled within one year, and are summarized as follows as of June 30, 2011:

Due from other funds (unrestricted):	
General Fund	\$ 13,591,669
General Retirement System Service Corporation	38,423
Water Fund	<u>16,620,914</u>
Total due from other funds (unrestricted)	<u>\$ 30,251,006</u>
Due from other funds (restricted):	
Water Fund	\$ 12,570,717
Due to other funds (unrestricted):	
General Fund	\$ 5,472,384
Other governmental funds	2,309,443
Fiduciary funds	8,603,294
Water Fund	<u>44,321,005</u>
Total due to other funds (unrestricted)	<u>\$ 60,706,126</u>
Due to other funds (restricted):	
Water Fund	\$ 18,797,220

**(13) Capital Improvement Programs**

The Fund is engaged in a variety of projects that are a part of its five-year Capital Improvement Program (the Program). The total cost of this Program is anticipated to be approximately \$608 million through fiscal year 2016. The Program is being financed primarily from revenues of the Fund and proceeds from the issuance of revenue bonds.

The total amount of construction contract commitments outstanding at June 30, 2011 was approximately \$101 million.

**(14) Rate Adjustments**

The U.S. Environmental Protection Agency (EPA), in attempting to ensure that user charges are proportional in effect as well as in their design, requires grantees to compare actual wastewater contributions, revenues from users, and user classes to actual costs of operation and maintenance and make appropriate rate adjustments. Additionally, there are contracts governing service between the Fund and its customer communities that incorporate, either directly or by reference, various rate settlement agreements

**CITY OF DETROIT**  
**SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

that have been negotiated by the parties to resolve several disputes over the years. These rate agreements, among other things, establish a definition of revenue requirements that can be included in rates to customer communities, establish the basis by which costs shall be allocated to customer classes, and provide for “look-back adjustments” at least every two years to review costs attributable to user classes for purposes of determining and applying revenue surpluses or deficits to the extent required by EPA User Charge Requirements. The Fund calculates a look-back adjustment each year for revenue surpluses and deficits as a result of operations for the year through an adjustment to subsequent rates established for the second following year.

**(15) Contingencies**

The City is subject to various government environmental laws and regulations. GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, established accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remedial activities such as site assessments and cleanups. The standard excludes pollution prevention or control obligations with respect to current operations, and future pollution remediation activities that are required upon retirement of an asset, such as landfill closure and postclosure care. The Fund recorded an estimated pollution remediation obligation of \$973,113. The estimated pollution remediation obligation is reflected in the Fund’s long-term obligations, which can be seen in note 5.

The Fund’s pollution remediation obligation is the result of projects that have been budgeted to improve the System’s infrastructure. These projects include cleanup of contaminated soil and removal of other environmental pollution (e.g., lead paint and asbestos) identified at the individual sites. The estimated liability is calculated using the expected cash flows technique. The pollution remediation obligation is an estimate and subject to change resulting from price increase or reductions, technology, or changes in applicable laws and regulations.

The operation of the Fund’s Waste Water Treatment Plant (WWTP) is subject to extensive regulation pursuant to the Federal Water Pollution Control Act, as amended by the Clean Water Act of 1977 and the Water Quality Act of 1987 (collectively, the Clean Water Act). Included in the regulatory framework established by the Clean Water Act is the National Pollutant Discharge Elimination System (NPDES) permit program, which requires operation of wastewater treatment facilities according to discharge limitations and other requirements as set forth in permits issued to each facility. The EPA has authorized the State of Michigan Department of Environmental Quality to implement and enforce the federal NPDES permit program.

The Fund and the City’s Legal Department operate the WWTP pursuant to an NPDES permit that was effective January 1, 2004 through October 1, 2007. The permit was subsequently renewed through October 1, 2012.

The Fund is also a defendant in numerous alleged claims, lawsuits, billing disputes, and other stated and pending demands. The Fund and the City’s Legal Department have estimated a reserve, which is included in the accompanying financial statements, for the potential outcome of such claims or the amount of potential damages in the event of an unfavorable outcome for each of the above contingencies. The Fund’s management and the City’s Legal Department believe that any differences in reserved amounts and final

**CITY OF DETROIT**  
**SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

settlement, after consideration of claims covered by insurance, resulting from such litigation will not materially impact the Fund's financial position or results of operations.

The City holds various commercial insurance policies to cover other potential loss exposures.

**(16) Compliance with Finance-Related Legal and Contractual Provisions**

The Fund has not fully implemented the necessary procedures to ensure compliance with the arbitrage rebate rules of Section 148(f) of the Internal Revenue Code of 1986 applicable to the Fund's outstanding tax-exempt obligations. The City settled selected bond issues with the Internal Revenue Service (IRS) in August 2010 and September 2011 and is currently engaged in discussions with the IRS to settle the remaining bond issues. The potential impact to the Fund is undeterminable at this time.

Bond ordinances require amounts to be held on deposit in a Bond and Interest Redemption Fund such that the aggregate balance is sufficient to provide for payment, when due, of the current principal and interest. During the fiscal year ended June 30, 2011, the balance in the Bond and Interest Redemption Fund was not in compliance with these ordinances. However, the Fund transferred the required amounts on July 1, 2011 and made the principal and interest payments on a timely basis.

**(17) Oakland Macomb Interceptor District Sale**

In October 2009, the Sewage Disposal Fund entered into an agreement for the sale of the Oakland Macomb Interceptor (OMI) system; however the selling price of approximately \$90.0 million was not determined until the year ended June 30, 2011. In connection with the sale, a loss of approximately \$91.5 million was incurred and is reflected in the accompanying financial statements as a nonoperating charge to net assets.

The OMI was constructed by Detroit Water and Sewerage Department at the request of Oakland and Macomb Counties in the late 1960s. Significant subsequent expansions and improvements to the OMI occurred since its' initial in-service date. Over the years, the OMI experienced at least three major breaks, including two in the late 1970s and most recently in 2004. With each major break, the cost of repairs and related claims against the City were substantial. Based on such experience and the expected future of rising costs to maintain and repair the OMI, management elected to transfer responsibility for operation of the OMI to its users through the sale.

**(18) Subsequent Events**

**(a) Legal Matters**

On November 4, 2011, the U.S. District Court issued an order that will modify several aspects of the Fund's management processes. The order incorporated recommendations of a committee established by the Court to identify and implement strategies to ensure sustainable environmental compliance of the Fund. The principal recommendations of the Root Cause Committee report and the provisions of the November 4, 2011 order are designed to produce more autonomous Fund operations and include the following:

- The Fund will continue to remain an enterprise Fund of the City, and all assets of the water and wastewater systems will remain property of the City;

**CITY OF DETROIT**  
**SEWAGE DISPOSAL FUND**

Notes to Basic Financial Statements

June 30, 2011

- The Fund's labor relations will no longer be governed by the Collective Bargaining Agreements that are applicable to all other City Funds. It is envisioned that separate agreements and provisions will be established that are specific to the Fund's needs. The order strikes and enjoins all other provisions that are deemed to threaten compliance;
- The Fund will be exempted from the City's procurement ordinance and will establish procurement policies that will facilitate efficiency and long-term compliance;
- The Fund will establish and distinct (from the City) resources for provision of the finance, procurement, law, human resource, and information technology services that are currently being provided by the City;
- Rates for suburban customers will no longer be subject to approval by the Detroit City Council;
- Future Directors will continue to be appointed by the Mayor, but will be engaged with advice from a search committee that includes representation from a suburban Board member and the Detroit City Council. Removal of future Directors will require a super majority of either the Board or the City Council.

The stated intent of the order and the Plan of Action was to institute policies and procedures that provide Fund management with more flexibility for achieving environmental compliance. While the Fund has successfully utilized existing policies to meet its obligations for the System, the Root Cause Committee concluded that these policies were not well designed for the unique challenges of managing a large, regional municipal utility serving a significant population outside its jurisdictional limits. The new human resources and procurement policies resulting from the order are designed and intended to enhance the implement the Fund's ability to implement its strategic planning initiatives. The Court also directed other implementation steps, and set forth a revised time frame upon which the Fund may file a motion seeking to dismiss the case.